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Calendar No. 990

101ST CONGRESS
2d Session

SENATE

REPORT
101-533

LEGISLATIVE BRANCH APPROPRIATIONS, 1991

OCTOBER 16 (legislative day OCTOBER 2), 1990.—Ordered to be printed

Mr. REID, from the Committee on Appropriations, submitted the following

REPORT

[To accompany S. 3207]

The Committee on Appropriations reports the bill (S. 3207) making appropriations for the Legislative Branch for the fiscal year ending September 30, 1991, and for other purposes, and presents herewith an explanation of the contents.

AMOUNT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY

Amount of bill as reported to Senate	$1,508,651,500
President's budget, 1991	1,688,413,000
Legislative Branch appropriations, 1990	1,386,442,600
Amount of bill below President's budget	−179,761,500
Amount of bill above Legislative Branch appropriations, 1990	+122,208,900

35-077 ⇆

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GENERAL STATEMENT AND SUMMARY

The Committee recommends new budget (obligational) authority of $1,508,651,500 for the Legislative Branch for fiscal year 1991. This total is $179,761,500 below the President's request, and $122,208,900 above the fiscal year 1990 level.

The amounts provided in the Committee bill are consistent with the Legislative subcommittee's 302(b) allocation pursuant to the provisions of H. Con. Res. 310.

As was the case last year, it has been necessary to deny or defer many proposals intended to restore, preserve, or enhance the capabilities and physical infrastructure of legislative branch entities. Many of the improvements contemplated in these initiatives are, in themselves, meritorious. But the need to re-establish a responsible fiscal policy precludes the required funding at this time.

The Committee notes that the budget framework adopted in H. Con. Res. 310 implies increasing fiscal constraint over the next several years. Accordingly, the administrative offices within the Senate, and other agencies under the jurisdiction of this subcommittee, should begin planning now to achieve operational efficiencies that will permit selective savings in payroll costs and expenses.

Time constraints have forced the Committee to originate a Senate bill due to continuing delays in House floor action on H.R. 5399. This report describes the contents of the accompanying bill, S. 3207, and in effect, incorporates the Committee's intended amendments to H.R. 5399 as reported by the House committee.

SUMMARY OF THE BILL

Department or agency	1990 appropriation	Budget estimates, 1991	Committee recommendations	Senate bill compared with—	
				1990 appropriation	Budget estimates, 1991
TITLE I—CONGRESSIONAL OPERATIONS					
Senate	$368,740,600	$414,166,000	$442,582,500	+$73,841,900	+$28,416,500
Joint Items	167,504,000	210,112,000	107,067,000	−60,437,000	−103,045,000
Office of Technology Assessment	18,376,000	20,710,000	19,557,000	+1,181,000	−1,153,000
Biomedical Ethics Board	590,000	.....	.....	−590,000	.....
Congressional Budget Office	19,229,000	21,723,000	21,183,000	+1,954,000	−540,000
Architect of the Capitol (except House and title II items)	87,092,000	170,222,000	106,626,000	+19,534,000	−63,596,000
Library of Congress:					
Congressional Research Service	45,820,000	53,706,000	52,743,000	+6,923,000	−963,000
Congressional printing and binding, Government Printing Office	74,149,000	84,900,000	79,615,000	+5,466,000	−5,285,000
Total, title I—Congressional operations	781,500,600	975,539,000	829,373,500	+47,872,900	−146,165,500
TITLE II—OTHER AGENCIES					
Botanic Garden	2,590,000	.....	3,519,000	+929,000	+3,519,000
Library of Congress (except CRS)	207,240,000	251,684,000	231,364,000	+24,124,000	−20,320,000
Architect of the Capitol (Library buildings and grounds)	7,136,000	.....	10,268,000	+3,132,000	+10,268,000
Copyright Royalty Tribunal	101,000	127,000	127,000	+26,000	.....
Government Printing Office (except congressional printing and binding)	24,214,000	27,900,000	26,500,000	+2,286,000	−1,400,000
General Accounting Office	363,661,000	443,163,000	407,500,000	+43,839,000	−25,663,000
Total, title II—Other agencies	604,942,000	712,874,000	679,278,000	+74,336,000	−33,596,000
Grand total, new budget (obligational) authority	1,386,442,600	1,688,413,000	1,508,651,500	+122,208,900	−179,761,500

TITLE I—CONGRESSIONAL OPERATIONS

MILEAGE AND EXPENSE ALLOWANCES

MILEAGE OF THE VICE PRESIDENT AND SENATORS

Appropriations, 1990	$60,000
Budget estimate, 1991	60,000
Committee recommendation	60,000

The Committee recommends an appropriation of $60,000 for mileage of the Vice President and Senators.

The mileage allowance for Senators is authorized by the act of July 28, 1866 (2 U.S.C. 43), payable "* * * at the rate of 20 cents per mile, to be estimated by the nearest route usually traveled in going to and returning from each regular session."

The mileage allowance for the Vice President is authorized by the act of July 8, 1935 (2 U.S.C. 43a), and is payable "* * * at the same rate and in the same manner as now allowed by law to Senators * * *."

Additional official transportation expenses of Senators are reimbursed from and charged against each individual Senator's official office expense account.

EXPENSE ALLOWANCES

Appropriations, 1990	$56,000
Budget estimate, 1991	56,000
Committee recommendation	56,000

The Committee recommends an appropriation of $56,000 for the expense allowances of the Vice President, the President pro tempore of the Senate, the Majority and Minority Leaders, the Majority and Minority Whips, and the Chairmen of the Majority and Minority Conference Committees.

The expense allowance of the Vice President, now $10,000 was first provided by Public Law 81–71, effective January 20, 1949.

The expense allowance of the President pro tempore, $10,000 was first provided by the Second Supplemental Appropriations Act, 1978 (Public Law 95–355), effective October 1, 1977.

The expense allowance of the Majority and Minority Leaders, now $10,000 for each leader, was first provided by Public Law 84–242, effective July 1, 1955.

The expense allowance of the Majority and Minority Whips was first provided by the Supplemental Appropriations Act, 1977, Public Law 95–26, effective April 1, 1977, and is now $5,000 for each whip.

The expense allowance of $3,000 for the Chairmen of the Majority and Minority Conference Committees was provided in Public Law 99–88, effective August 15, 1985, the Supplemental Appropria-

tions Act for Fiscal Year 1985. The amount provided is to be equally divided between the two chairmen.

REPRESENTATION ALLOWANCES FOR THE MAJORITY AND MINORITY LEADERS

Appropriations, 1990	$30,000
Budget estimate, 1991	30,000
Committee recommendation	30,000

The Committee recommends an appropriation of $30,000 for representation allowances for the Majority and Minority Leaders.

This allowance was established in the Supplemental Appropriations Act for Fiscal Year 1985 (Public Law 99–88). The funds are to be used by the Majority and Minority Leaders solely for the discharge of their appropriate responsibilities in connection with official visits to the United States by members of foreign legislative bodies and representatives of foreign governments and intergovernmental agencies. The recommended amount is to be divided equally between the two leaders.

SALARIES, OFFICERS AND EMPLOYEES

Appropriations, 1990	$53,007,000
Budget estimate, 1991	61,670,000
Committee recommendation	60,276,000

The Committee recommends an appropriation of $60,276,000 for the 12 subaccounts funded under the overall account for the salaries of officers and employees of the Senate. The total amount recommended is an increase of $7,269,000 over the amount available for fiscal year 1990 but is a reduction from the budget of $1,394,000.

The total amount appropriated is allocated to the various offices of the Senate as displayed under the following headings:

OFFICE OF THE VICE PRESIDENT

Appropriations, 1990	$1,216,000
Budget estimate, 1991	1,290,000
Committee recommendation	1,290,000

The Committee recommends an appropriation of $1,290,000 to fund the salaries of the administrative and clerical staff of the Office of the Vice President. This amount is $74,000 above the amount provided for fiscal year 1990. This increase includes $60,000 for COLA adjustments and $14,000 for changes in salary levels associated with the Ethics Reform Act of 1989 (Public Law 101–194).

OFFICE OF THE PRESIDENT PRO TEMPORE

Appropriations, 1990	$296,000
Budget estimate, 1991	311,000
Committee recommendation	311,000

The Committee recommends an appropriation of $311,000 for the Office of the President pro tempore. This is $15,000 above the

amount provided for fiscal year 1990 and the same as the budget estimate. The increase provides for cost-of-living adjustments.

This office has been vested additional functions over the last several years, most notably with respect to the appointment of legislative boards, commissions, and committees and the administrative oversight of various Senate organizations. For example, the President pro tempore sets the maximum rates of pay for senior Senate officers and staff, which affects the shape of the pay structure for all Senate entities.

OFFICES OF THE MAJORITY AND MINORITY LEADERS

Appropriations, 1990	$1,474,000
Budget estimate, 1991	1,746,000
Committee recommendation	1,746,000

The Committee recommends an appropriation of $1,746,000 for the offices of the Majority and Minority Leaders, the same as the request, and $272,000 more than the amount provided for fiscal year 1990. The increase provides $72,000 for COLA adjustments and $200,000 for new salary levels pursuant to the Ethics Reform Act of 1989 (Public Law 101–194). The administrative and clerical staffs funded by this appropriation were authorized under the provisions of Public Law 91–145, effective November 1, 1969. The amount recommended is to be equally divided between the two offices.

OFFICES OF THE MAJORITY AND MINORITY WHIPS

Appropriations, 1990	$458,000
Budget estimate, 1991	608,000
Committee recommendation	608,000

The Committee recommends an appropriation of $608,000 for the offices of the majority and minority whips. The amount recommended is $150,000 above the amount provided for fiscal year 1990 and is to be equally divided between the two offices. The increase includes $12,000 for COLA adjustments and $138,000 for additional positions.

The authority for the administrative and clerical staff funded by this appropriation was created by Public Law 84–242, effective July 1, 1955.

CONFERENCE COMMITTEES

Appropriations, 1990	$1,323,000
Budget estimate, 1991	1,388,000
Committee recommendation	1,388,000

For the administrative and clerical staffs of the Majority and Minority Conference Committees, the Committee recommends an appropriation of $1,388,000 which is $65,000 above the amount provided for fiscal year 1990. The increase provides for COLA adjustments. The appropriation provides $694,000 for each conference.

ADMINISTRATIVE PROVISIONS

Section 1 provides permanent authority to transfer funds from the appropriation account for salaries for the conference of the majority and the conference of the minority of the Senate, to the account for expenses within the contingent funds of the Senate. Language authorizing such transfers has been carried in the legislative appropriation bill for the last several years.

Section 2 provides permanent authority to provide specialized training of professional staff. Language authorizing such training has been carried in the legislative appropriation bill for the last several years.

OFFICES OF THE SECRETARIES OF THE CONFERENCE OF THE MAJORITY AND THE CONFERENCE OF THE MINORITY

Appropriations, 1990	$290,000
Budget estimate, 1991	340,000
Committee recommendation	340,000

The Committee recommends an appropriation of $340,000 for the majority and minority conference secretaries, an increase of $50,000 over the amount provided for fiscal year 1990 and the same as the request. The increase contains $14,000 for COLA adjustments and $36,000 for new salary levels associated with the Ethics Reform Act of 1989 (Public Law 101–194).

These offices were created by section 6 of Senate Resolution 17, agreed to January 10, 1977, and two positions in each office were first funded in the Supplemental Appropriations Act, 1977 (Public Law 95–26).

Section 102 of the Supplemental Appropriations Act, 1979 (Public Law 96–38), abolished the specific positions and established a lump-sum allowance for the employment of staff, effective October 1, 1979. The amount recommended is to be equally divided between the two offices.

OFFICE OF THE CHAPLAIN

Appropriations, 1990	$147,000
Budget estimate, 1991	154,000
Committee recommendation	154,000

The Committee recommends an appropriation of $154,000 for the Office of the Chaplain. This is an increase of $7,000 over the enacted amount. The increase funds COLA adjustments. The estimate would provide the salaries for the Chaplain of the Senate, his secretary, and a part-time counselor to assist the Chaplain with his pastoral duties. The fiscal year 1988 Legislative Branch Appropriations Act, Public Law 100–202, established the rate of pay for the Chaplain at Executive Level IV. Authorization for the part-time counselor was included in Public Law 101–163, the fiscal 1990 Legislative Branch Appropriations Act.

OFFICE OF THE SECRETARY

Appropriations, 1990	$8,852,000
Budget estimate, 1991	9,476,000
Committee recommendation	9,476,000

The Committee recommends the budget request of $9,476,000 for salaries of the Office of the Secretary, an increase of $624,000 above the fiscal year 1990 level. The increase includes $442,000 for COLA adjustments and $182,000 for five new positions and pay administration.

This appropriation provides funds for five statutory positions and lump sum allowances for the employment and adjustment of salaries of personnel in the Office of the Secretary of the Senate, as authorized by Public Law 97–51, effective October 1, 1981 (2 U.S.C. 61a–11).

The following departmental guidelines for fiscal year 1990 have been submitted by the Secretary to the Committee:

STAFFING—OFFICE OF THE SECRETARY

Department	Fiscal year	
	1990	1991
Legislative/administrative	69–74	72–77
Disbursing Office	40–44	40–44
Document Room	20–22	20–22
Library	21	21
Stationery Room	18–20	18–20
Office of Public Records	7	8
Office of Senate Security	7–12	7–12
Historian	8–9	9–10
Curator	4–5	4–5
Totals	194–214	199–219

OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER

Appropriations, 1990	$28,000,000
Budget estimate, 1991	31,632,000
Committee recommendation	29,932,000

The Committee recommends a total of $29,932,000 for salaries of the Office of the Sergeant at Arms and Doorkeeper of the Senate. This is a decrease of $1,700,000 below the fiscal year 1991 estimate but is an increase of $1,932,000 over the current appropriation. The decrease from the estimate reflects a reduction of 23 positions from the original request in the President's budget and a more realistic lapse rate for the remaining 21 new positions. It should be noted that the Sergeant at Arms adjusted his estimate downward early in the process of Committee review.

Approximately $1,435,000 of the increase is for COLA adjustments and pay administration. The remainder (approximately $497,000) funds the additional 21 positions which are distributed as follows:

Senate computer center.—Eight positions to support the initial implementation of the new constituent services system which replaces the correspondence management system.

Facilities and financial management.—One position to respond to increasing demands on the Office of State Office Coordination for information, support, and assistance from approximately 395 State offices and 100 Washington offices.

Recording and TV studio.—Six positions to support the closed-circuit broadcast of selected Committee hearings.

Photographic studio.—One position for a full-time messenger to deliver orders to Senate offices.

Telecommunications.—One position to provide data entry for input of directory and inventory control information. One position to coordinate installations, changes, and rearrangements of telephone systems.

Service department.—One position for a graphics artist to meet the increased demands for visual aids; one position for a warehouseman for the recently acquired Alexandria warehouse and one position for a records clerk due to recent mailing regulations.

This appropriation provides funds for the salaries of three statutory positions and lump sum allowances for employment and adjustments of salaries of personnel in the Office of the Sergeant at Arms and Doorkeeper of the Senate, as authorized by Public Law 97-51, effective October 1, 1981 (2 U.S.C. 61f-7).

The offices and personnel covered by this appropriation are shown in the following table.

STAFFING—OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

[Dollars in thousands]

	1990 level	1991 budget request	1991 Committee recommendation
Executive office	$3,811	$4,203	$4,007
Positions	143	146	143
Computer center	$9,794	$11,090	$10,531
Positions	246	258	254
Facilities and financial management	$2,639	$2,944	$2,794
Positions	115	119	116
Studios	$2,064	$2,660	$2,313
Positions	56	69	63
Post office	$1,362	$1,472	$1,432
Positions	63	63	63
Telecommunications	$1,939	$2,271	$2,082
Positions	59	67	61
Service department	$5,528	$6,059	$5,866
Positions	170	174	173
News media galleries	$863	$933	$907
Positions	18	18	18
Totals	$28,000	$31,632	$29,932
Total positions	870	914	891

ADMINISTRATIVE PROVISIONS

The Committee has approved several administrative provisions related to the Sergeant at Arms.

Section 3 repeals a 1976 statutory limitation on the compensation of Senate pages in order to remove a disparity in stipends between page positions for the House of Representatives and the Senate.

Section 4 authorizes a certification procedure for the collection of charges for excess copies on copying machines provided by the Sergeant at Arms to Senate Offices. The monthly rental for each copy machine includes an allowance of free copies. Charges for copies in excess of this allowance are the responsibility of the office to which the machine is assigned and must be reimbursed to the Sergeant at Arms. Currently, the Sergeant at Arms forwards a list of excess copy charges to the Senate Stationery Room for inclusion on each Senate office's monthly bill. Subsequent to certification by Senate offices, the Stationery Room transmits the monthly stationery charges to the Senate Disbursing Office where the individual office accounts are debited and the Stationery Room is reimbursed for the total. The Stationery Room is then required to reimburse the Sergeant at Arms for the excess copy charges. Enactment of this provision removes the Stationery Room from this process by authorizing the Disbursing Office to debit individual Senate accounts for the excess copy charges submitted by the Sergeant at Arms and to reimburse the Sergeant at Arms directly for the total of such charges. The result is a more efficient administrative procedure that is essentially transparent to Senate offices.

Section 5 authorizes the Senate Sergeant at Arms to transfer funds from his "Salaries" account to his "Expenses" account, subject to the approval of the Committee on Appropriations. Authority for transfers in the other direction, that is, from expenses to salaries, has already been provided.

Section 6 revises current law with respect to travel expenses in the Office of the Sergeant at Arms. First, it removes the $250,000 statutory limit on annual travel costs for the Office of the Senate Sergeant at Arms. Elimination of this overall cap will permit the budgeting for travel to be included as an object classifications within the departmental justifications for the Sergeant at Arms' annual funding request. As a result, the department heads will be more accountable for travel costs. Additional funds are not required for fiscal year 1991 to accommodate this action.

Second, with travel reimbursement guidelines subject to Rules Committee approval, the Senate Sergeant at Arms will recommend the establishment of a net travel voucher similar to the authority currently provided to Senators and their staffs. Accordingly, travel vouchers for the Office of the Senate Sergeant at Arms could be offset by the amount of a travel advance that may have been issued for the travel in question.

Third, the $1,000 statutory limit on individual cash advances for official travel is eliminated. Guidelines for issuing travel advances, including the imposition of limits, will be subject to regulations approved by the Rules Committee.

Section 7 establishes separate revolving funds for the Senate Photographic and Recording Studios. The intended separation will permit the directors to be more accountable and to exercise greater control over the financial operations of their respective studios. The current system, whereby both studios operate from a common

revolving fund, is not conducive to practical financial management. Strategic planning on matters such as capital expenditures, resource allocation, and bulk purchasing, is unavoidably hampered when management peers draw from the same funding source. Upon the dissolution of the Senate Recording and Photographic Studios revolving fund, the Senate Photographic Studio revolving fund would be capitalized with $100,000 with the balance capitalizing the Senate Recording Studio revolving fund. The effective date of April 1, 1991, complies with the current annual reporting period used by the General Accounting Office.

OFFICES OF THE SECRETARIES FOR THE MAJORITY AND MINORITY

Appropriations, 1990	$983,000
Budget estimate, 1991	1,031,000
Committee recommendation	1,031,000

The Committee recommends an appropriation of $1,031,000 for the offices of the secretaries for the majority and minority. This is $48,000 above the amount provided for fiscal year 1990. The increase is for COLA adjustments. The appropriation is to be equally divided between the two offices.

AGENCY CONTRIBUTIONS

Appropriations, 1990	$11,980,000
Budget estimate, 1991	14,393,000
Committee recommendation	14,000,000

The Committee recommends an appropriation of $14,000,000 for agency contributions for employees paid under the category, "Salaries, officers and employees." This is an increase of $2,020,000 over the amount provided in fiscal year 1990 and a reduction from the estimate of $393,000. Agency contributions include the Senate contributions as an employer to civil service retirement, Federal employee group life insurance, Federal employee health insurance programs, and FICA.

OFFICE OF THE LEGISLATIVE COUNSEL OF THE SENATE

Appropriations, 1990	$2,179,000
Budget estimate, 1991	2,601,000
Committee recommendation	2,601,000

For the Office of the Legislative Counsel of the Senate, the Committee recommends an appropriation of $2,601,000. The total provided is $422,000 above the amount made available for the current fiscal year. The increase includes $88,000 for COLA adjustments, $118,000 for three additional positions and pay administration, $150,000 for costs associated with the Ethics Reform Act of 1989 (Public Law 101–194), and $71,000 for agency contributions. These increases are offset by a reduction of $5,000 for expenses.

OFFICE OF SENATE LEGAL COUNSEL

Appropriations, 1990	$676,000
Budget estimate, 1991	768,000
Committee recommendation	768,000

For the Office of Senate Legal Counsel, the Committee recommends an appropriation of $768,000 which is $92,000 above the amount available in fiscal year 1990 and the same as the budget request. The increase includes $28,000 for COLA adjustments, $28,000 for legal intern positions and pay administration, $28,000 for costs associated with the Ethics Reform Act of 1989 (Public Law 101–194), and $8,000 for additional agency contributions. This Office was established pursuant to section 701 of Public Law 95–521.

Expense Allowances of the Secretary of the Senate, Sergeant at Arms and Doorkeeper of the Senate, and Secretaries for the Majority and Minority of the Senate

Appropriations, 1990	$12,000
Budget estimate, 1991	12,000
Committee recommendation	12,000

Section 119 of Public Law 97–51 authorized an expense allowance for the Secretary of the Senate, the Sergeant at Arms and Doorkeeper of the Senate, the Secretary for the Majority, and the Secretary for the Minority. These allowances were funded in fiscal years 1981 and 1982 through a transfer of funds from the appropriation for "Miscellaneous items." Since fiscal year 1983 the amount has been provided through a direct appropriation. The Committee recommends the estimate.

Contingent Expenses of the Senate

SENATE POLICY COMMITTEES

Appropriations, 1990	$2,203,000
Budget estimate, 1991	2,284,000
Committee recommendation	2,284,000

The Committee recommends an appropriation of $2,284,000 for the Senate policy committees. This is the same as the request which is $81,000 above the amount available in fiscal year 1990 and the same as the budget request. The increase provides for COLA adjustments. This appropriation funds the salaries, agency contributions, and expenses of the majority and minority policy committees and is to be equally divided between them.

INQUIRIES AND INVESTIGATIONS

Appropriations, 1990	$67,942,000
Budget estimate, 1991	72,773,000
Committee recommendation	70,773,000

The Committee recommends an appropriation of $70,773,000 for inquiries and investigations by all Senate standing, special, and select committees. This is an increase of $2,831,000 over the fiscal year 1990 allowance and is $2,000,000 less than the request. The Committee has reduced the request for a reserve for new or additional resolutions by $2,000,000. The remaining elements of the increase include $856,000 for COLA adjustments, $1,296,000 for agency contributions, $178,000 for Committee funding increases au-

thorized in Senate Resolution 66, and $501,000 for a reserve for new resolutions.

U.S. SENATE CAUCUS ON INTERNATIONAL NARCOTICS CONTROL

Appropriations, 1990	$325,000
Budget estimate, 1991	325,000
Committee recommendation	325,000

The Committee recommends an appropriation of $325,000 for the U.S. Senate Caucus on International Narcotics Control which is the same as the amount provided last year and the estimate.

SECRETARY OF THE SENATE

Appropriations, 1990	$727,200
Budget estimate, 1991	803,000
Committee recommendation	803,000

The Committee recommends the appropriation of $803,000 for expenses of the Office of the Secretary. The recommended amount is the same as the estimate and $75,800 more than the current appropriation.

The increase is the net result of the cost items displayed in the following table which sets forth the apportionment of funds under this appropriation. The largest single increase is for education of Senate pages ($63,500) which reflects the costs charged by the D.C. public schools. Any deviation of more than 10 percent cumulatively from the approved levels for each item will require reprogramming approval from the Committee.

EXPENSES, OFFICE OF THE SECRETARY

Item	Fiscal year 1990	Committee recommendation fiscal year 1991
Historical office:		
Books and documents	$1,900	$1,900
Photographic supplies	6,200	6,200
Library:		
Online information services	50,400	49,000
Microform publications	23,000	27,000
Books	10,000	11,200
Subscriptions	15,000	18,500
Standing orders	11,000	14,000
Office of Conservation and Preservation	1,000	1,200
Travel and registration fees (Public Law 94–59)	19,000	19,000
Substitute reporters and transcribers (Public Law 89–90)	10,200	10,200
Office of Public Records (Public Law 92–342)	10,000	12,000
Consultants (not more than two) (Public Law 95–26)	49,500	49,500
Legal reference volumes (Senators' offices) (Public Law 92–51)	65,000	65,000
Contractual legal and administrative services and miscellaneous expenses	57,800	57,800
Disbursing office: Payroll forms, notary fees, supplies, and insurance	29,000	29,000
Orientation and training (Public Law 95–94)	4,000	4,000
Newspapers	33,000	33,000
Senate service awards (S. Res. 21, Sept. 10, 1965)	18,000	18,000
Postage	1,200	1,000
Education of Senate pages (Public Laws 98–51 and 98–125 and S. Res. 184, July 29, 1983)	225,000	288,500
Stationery	32,000	32,000
Senate Commission on Art (Public Law 100–696, Nov. 18, 1988)	30,000	30,000

EXPENSES, OFFICE OF THE SECRETARY—Continued

Item	Fiscal year 1990	Committee recommendation fiscal year 1991
Representation expenses (Public Law 100–71, July 11, 1987)	25,000	25,000
Total	727,200	803,000

SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

Appropriations, 1990	$73,089,000
Budget estimate, 1991	90,756,000
Committee recommendation	89,756,000

The Committee recommends the appropriation of $89,756,000 for expenses of the Sergeant at Arms. This represents an increase of $16,667,000 over the enacted level and is a reduction of $1,000,000 from the request. The major items funded in this increase include: $1,900,000 for price level changes; $12,650,000 for the computer center which is primarily associated with the replacement of the Senate data communications network ($10,615,000) and the implementation of the constituent services system which will replace the correspondence management system ($1,040,000); $1,000,000 for increased telecommunications costs; $615,000 for Senate State office rental; $125,000 for the costs of Capitol office moves; $75,000 for equipment for closed circuit broadcasts of committee hearings; and $268,000 for new office setups at the beginning of the next Congress. The reduction is achievable by deferring a number of projects and acquisitions and by decreasing the funding for the Economic Allocation Program by $500,000.

The following table sets forth the apportionment of funds under this appropriation. Any deviation of more than 10 percent cumulatively from the approved levels for each item will require reprogramming approval from the Committee.

EXPENSES, OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

	1990 level	1991 budget request	1991 Committee recommendation
State office coordination	$8,688,000	$9,303,000	$9,303,000
Facilities and financial management	1,276,000	1,626,000	1,576,000
Telecommunications	14,696,000	15,831,000	15,736,000
Service department	5,293,000	5,591,000	5,561,000
Computer center	42,582,000	57,851,000	57,026,000
Administration:			
Travel	250,000	250,000	250,000
Consultants	300,000	300,000	300,000
Seminars	4,000	4,000	4,000
Totals	73,089,000	90,756,000	89,756,000

MISCELLANEOUS ITEMS

Appropriations, 1990	$6,999,000
Budget estimate, 1991	8,288,000
Committee recommendation	8,325,500

The Committee recommends an appropriation of $8,325,500 for miscellaneous items. This is an increase of $1,326,500 over the fiscal year 1990 allowance and is $37,500 more than the estimate to provide one-time funding for the Albert Einstein Congressional Fellowship Program which will enable secondary school mathematic and science teachers to serve as fellows on the authorizing committees for education programs.

Any deviation of more than 10 percent cumulatively from the approved levels for each item will require reprogramming approval from the Committee.

The following table sets forth the apportionment of funds under this appropriation:

MISCELLANEOUS ITEMS APPORTIONMENT SCHEDULE

Item	Budget estimate fiscal year 1991	Committee recommendation fiscal year 1991	Difference
Resolution and reorganization reserve	$2,500,000	$2,500,000	
Reserve for contingencies (miscellaneous items)	950,000	950,000	
Employees compensation fund reimbursement (workmens compensation)	387,000	387,000	
Civil service retirement fund reemployed annuitants	350,000	350,000	
Committee on Rules and Administration—Calendars	75,000	75,000	
Jacob K. Javits Fellowship Program—(S. Res. 425) (expires 1993)	250,000	250,000	
Albert Einstein Fellowship Program		37,500	$37,500
Reception of foreign dignitaries (S. Res. 247)	25,000	25,000	
Foreign travel—Members and employees (S. Res. 179)	125,000	125,000	
Federal employees compensation account (Public Law 96–499) (unemployment compensation)	1,000,000	1,000,000	
Conferences for the majority and minority (Public Law 97–51)	150,000	150,000	
Postage	6,000	6,000	
Consultants—Including agency contributions (Public Laws 95–26 and 95–94)	500,000	500,000	
Senate observer group (S. Res. 105—Apr. 13, 1989)	900,000	900,000	
Central American observer group (expires end 101st Congress) (S. Res. 106—Apr. 13, 1989)	70,000	70,000	
Closed captioning of Senate proceedings	1,000,000	1,000,000	
Total	8,288,000	8,325,500	37,500

SENATORS' OFFICIAL PERSONNEL AND OFFICE EXPENSE ACCOUNT

Appropriations, 1990	$159,824,000
Budget estimate, 1991	173,028,000
Committee recommendation	171,000,000

This account funds salaries and benefits of the personal staffs of Senators, as well as the office expense allowance for Senators' offices. These funds were formerly carried under several accounts including: "Administrative, clerical and legislative assistance to Senators;" "Agency contributions," under the heading "Salaries, officers and employees;" and "Official office expense allowances."

The Committee recommends an appropriation of $171,000,000 which is an increase of $11,176,000 over the enacted amount, a

$2,028,000 reduction from the request. The reduction for this request is based on projected unobligated balances in this account. The increase provides funding for COLA adjustments, agency contributions, and an inflation adjustment for the expense allowance.

ADMINISTRATIVE PROVISION

The Committee has inserted bill language (section 8) providing for an inflation adjustment in the administrative expenses category of this account.

Section 9 amends current law to authorize reimbursement for the expenses of persons serving on selection panels established by members for the selection of nominees for the positions of U.S. attorneys and U.S. marshals. This conforms the treatment of the expenses of such panels with that already accorded the selection panels of service academies.

STATIONERY (REVOLVING FUND)

Appropriations, 1990	$13,000
Budget estimate, 1991	13,000
Committee recommendation	13,000

The Committee recommends the request of $13,000 for stationery and office supplies for the President of the Senate, conference committees of the Senate, the Chaplain, and the Senate Chamber. The sum recommended is the same as the amount enacted for fiscal year 1990.

A breakcut of the funds provided by office follows:

Stationery (revolving fund) allocation—Fiscal year 1991

President of the Senate	$4,500
Chaplain	700
Senate Chamber	7,200
Conference of the majority and conference of the minority	600
Total	13,000

SENATE OFFICIAL MAIL COSTS

Appropriations, 1990	$23,978,000
Budget estimate, 1991	35,500,000
Committee recommendation	35,500,000

The Committee recommendation provides $35,500,000 for a separate account within the contingent fund of the Senate for official mail costs of the Senate. This action carries forward the separation of the amounts for the House and the Senate in the joint item account last year and parallels the establishment of a separate subaccount within the House "Salaries and expenses" account for official mail costs of the House in H.R. 5399 as reported by the House Committee. The amount is that which is necessary for one statewide mailing for each Senator, plus an augmentation for Senators from small States, and for the mail costs of committees and officers of the Senate.

As reported, H.R. 5399 includes $58,984,000 for the estimated fiscal year 1991 costs for official mail of the House of Representatives under the heading "Salaries and expenses, contingent ex-

penses of the House." In addition, the House-reported bill provides a total of $33,220,000 under the existing joint account to cover the overrun in House mail costs for fiscal year 1990. It may be noted that this amount is $4,915,000 less than the Postal Service projection of the House arrearage in the payment of official mail costs for 1990.

The reason that none of the predicted overage is attributable to the Senate attests to the efficacy of the allocation system fashioned by the Rules Committee and adopted by the Senate in Senate Resolution 212, November 19, 1989. Experience this year and prior years strongly suggests that the allocation of mail funding among individual members coupled with full disclosure of the volumes and costs of mailings by individual members are the keys to keeping mail costs under control and within amounts appropriated.

The Committee notes that if the 1990 mail costs overrun is not funded other users of the Postal system would, in effect, be forced to subsidize the costs of congressional mail. Such an outcome would be unjust and unwarranted.

As noted in last year's report, there is ample cause for legitimate concern with respect to the growth in the volume and cost of official congressional mail. In the decade from 1978 to 1988, for example, the total volume of congressional mail rose from 430,162,000 pieces to 804,997,000. Of this total, the Senate mailed 96,097,000 items in fiscal 1978 and 256,532,131 in fiscal 1988. House mailings for that period went from 334,065,000 to 548,465,538. At the same time, total costs shot up from $48,926,000 to $113,359,647. The cost of House mailings more than doubled, from $35,109,000 in fiscal year 1978 to $77,852,082 in 1988, while Senate franking costs climbed from $13,817,000 to $35,507,565. In an environment of declining budgetary resources, continued growth of this magnitude can no longer be accommodated without serious prejudice to more valuable programs and activities.

ADMINISTRATIVE PROVISIONS

Section 10 extends to the committees funded by Senate resolution the authority granted to Senators and other offices of the Senate in the Legislative Branch Appropriations Act for Fiscal Year 1990 to send official mail, other than franked mail, through the Senate post office and to have the cost of such mail charged to their official office expenses accounts in a manner similar to the purchase of supplies from the Senate stationery store. The principal category of mail for which this authority is established is express mail, but it may be used for any postal services available from the Senate post office.

Section 11 deletes a provision permitting Senators to supplement their franked mail allowances with funds from their official office expense accounts.

Section 12 allows Senators to make transfers to their official office expense accounts from the "Senate official mail costs" account. The total amount that may be transferred by a Senator in a fiscal year may not exceed an amount allocated to the Senator by the Rules Committee for mass mail. The allocations for mass mail pursuant to this provision will be separate from the allocations for

total mail costs that the Rules Committee already makes pursuant to Senate resolution. Each such transfer is subject to the approval of the Appropriations Committee and the Rules Committee. The Committee expects that the Rules Committee will issue whatever additional regulations are necessary to prevent funds that have been transferred pursuant to this provision from being obligated for postage for mass mail and for otherwise ensuring the solvency of the "Senate official mail costs" account.

JOINT ITEMS

CONTINGENT EXPENSES OF THE SENATE

JOINT ECONOMIC COMMITTEE

Appropriations, 1990	$3,454,000
Budget estimate, 1991	3,675,000
Committee recommendation	3,675,000

The Committee recommends an appropriation of $3,675,000 for the Joint Economic Committee. This is an increase of $221,000 over the amount available for fiscal year 1990 and is the same as the amount requested. The increase provides $45,000 for COLA adjustments, $5,000 for miscellaneous expenses, $90,000 for pay administration, and $81,000 for agency contributions.

JOINT COMMITTEE ON PRINTING

Appropriations, 1990	$1,173,000
Budget estimate, 1991	1,269,000
Committee recommendation	1,269,000

The Committee recommends the appropriation of $1,269,000 for the Joint Committee on Printing. This is an increase of $96,000 above the amount available for fiscal year 1990 and is the same as the amount requested. The increase includes $35,000 for COLA adjustments, $22,000 for miscellaneous expenses, $32,000 for pay administration, and $7,000 for agency contributions.

CONTINGENT EXPENSES OF THE HOUSE

JOINT COMMITTEE ON TAXATION

Appropriations, 1990	$4,353,000
Budget estimate, 1991	5,450,000
Committee recommendation	5,203,000

The Committee recommends an appropriation of $5,203,000 for salaries and expenses of the Joint Committee on Taxation. This is an increase of $850,000 above the fiscal year 1990 level and is $247,000 less than the requested amount. The increase includes $350,000 for 7 of 14 requested positions.

OFFICE OF THE ATTENDING PHYSICIAN

Appropriations, 1990	$1,399,000
Budget estimate, 1991	1,450,000
Committee recommendation	1,436,000

The Committee recommends the appropriation of $1,436,000 for the Office of the Attending Physician, an increase of $51,000 above the fiscal year 1990 level.

CAPITOL POLICE BOARD

CAPITOL POLICE

	Recommended
Salaries	$58,548,000
Expenses	1,951,000
Total, Capitol Police Board	60,499,000

The Committee continues funding the operations of the entire U.S. Capitol Police force within joint items under the heading "Capitol Police Board." Last year the Committee registered its concern about the failure to achieve financial and managerial integration of the Capitol Police force and requested the GAO to review the problem and suggest possible options for addressing it. The GAO study has not yet been published but the Committee has received testimony from GAO and is aware of the major findings. It is clear that a number of the problems can and should be addressed administratively and the Committee expects that the Capitol Police Board will take the necessary steps promptly.

Specifically the Committee believes that it should be possible to eliminate existing discrepancies between the Senate and House contingents with respect to: (1) administrative leave; (2) payroll administration of longevity pay increases; (3) promotion policies; and (4) conversion of additional positions from uniform to civilian personnel.

Leave policy.—While Capitol Police on the House payroll can be placed in a leave without pay status, police on the Senate payroll cannot because the policy of the Senate is to put employees in a reduced pay status when they are away from their jobs for extended periods of time. This policy is detrimental to the Capitol Police because officers on the Senate payroll cannot be disciplined in the same way as those on the House payroll. Also, officers in the Senate contingent are precluded from buying back leave under a Department of Labor program which allows individuals, under certain conditions involving periods of extended leave, to repurchase leave at 25 percent of the value of the leave used. The Committee requests that the Sergeant at Arms determine whether Capitol Police on the Senate payroll could be placed in a leave without pay status and made eligible when approved to buy back leave, and advise the Committee of his finding by February 15, 1991.

One aspect of current leave policy will require legislation. The congeries of regulations and procedures constituting this policy is nowhere specifically authorized in existing law. The lack of a statutory leave system has precluded individuals from transferring leave between the Capitol Police force and other Federal agencies.

Also, the Capitol Police lack authority to make lump sum payments to retirees for unused leave with the result that the Capitol Police keep individuals on the payroll until they have used up all their leave. The Committee requests that the Capitol Police Board develop legislative language to create a statutory leave system that will allow the transfer of leave between the Capitol Police and other Federal entities and payment of a lump sum to retirees for unused leave. The recommendations on unifying pay processing and language for a leave system are to be submitted to the Committee no later than February 15, 1991.

Pay increases.—For Capitol Police on the Senate payroll to receive a longevity pay increase, Capitol Police force staff must monitor personnel records each month to determine who is eligible, and then submit paperwork to the Senate Disbursing Office which processes payroll transactions. Over 300 longevity pay increases were processed in fiscal year 1989. The Committee believes that such transactions can be efficiently handled through automation and, therefore, asks the Sergeant at Arms to study the feasibility of computerizing longevity pay increase transactions for the Capitol Police, and to report to the Committee by February 15, 1991, on the results of his study.

Employ civilians.—GAO testified that converting uniform positions to civilian positions could provide substantial savings in the first year, savings on the order of $20,000 per position, and subsequent years as much as $8,000 per position. This applies *a fortiori* to the House contingent where to date not a single position has been converted from uniform to civilian status.

The Committee directs the Capitol Police Board to identify all positions that could be filled by civilians and to develop a plan with specific timeframes for staffing these positions with civilians.

Noncompetitive promotions.—The Committee is aware of the controversy caused by noncompetitive promotions particularly where technician and special technician positions are involved. The primary concern appears to be that there are no written criteria that govern the process for identifying such positions or for selecting individuals to fill them. To alleviate this concern, the Committee directs the Capitol Police Board to develop written guidelines for establishing technician and special technician positions, and document the process by which individuals are to be selected for these positions. Both the plan for civilianizing positions and the written criteria governing technician and special technician positions are to be furnished to the Committee by February 15, 1991.

The Committee notes recent and pending court rulings that have raised some doubt regarding the authority of the U.S. Capitol Police to respond to crimes committed off the Capitol Grounds in their presence in the course of their assigned official duties, and crimes committed against congressional property or personnel on or around noncontiguous areas utilized by the Congress within the District of Columbia. In order to ensure that otherwise legitimate evidence, arrests and investigations are not disallowed because of jurisdictional ambiguities, and to ensure that Capitol Police officers are not subject to potential liability for legitimate police activity performed within the course of their employment, language has been included authorizing the U.S. Capitol Police to make arrests

for crimes committed in their presence, and felony arrests, within the District of Columbia.

CAPITOL POLICE

SALARIES

Appropriations, 1990	$54,656,000
Budget estimate, 1991	61,812,000
Committee recommendation	58,548,000

The Committee bill appropriates $58,548,000 for Capitol Police salaries. This is a reduction of $3,264,000 from the request.

The amount provided supports a total complement of 1,346 positions, of which 657 positions are in the House contingent and 689 in the Senate contingent. The Committee recommendation denies the requested two additional positions, the restoration of sequestration from the fiscal year 1990 appropriation ($1,017,000), and funding for the proposed pay scale adjustment ($1,713,000).

The Committee, however, believes that the current 26-year longevity scale utilized by the U.S. Capitol Police should be substantially compressed in order to provide some degree of comparability with similarly metropolitan and Federal law enforcement agencies. Accordingly, the Capitol Police Board is authorized and directed to take such steps as may be necessary to provide for the adoption of a 14-year longevity scale within the funds made available to the U.S. Capitol Police in this bill.

GENERAL EXPENSES

Appropriations, 1990	$1,876,000
Budget estimate, 1991	2,072,000
Committee recommendation	1,951,000

The Committee recommends $1,951,000 for general expenses of the Capitol Police. This is a reduction of $121,000 from the estimate.

These expenses include office supplies and equipment, laundry and drycleaning, communications, motor vehicles, uniforms and equipment, investigations, training, and miscellaneous items.

ADMINISTRATIVE PROVISIONS

Section 101 extends the jurisdiction of the U.S. Capitol Police to make arrests within the District of Columbia in three delimited situations in the course of performing their official duties: (1) when the violation of law in question is committed within the Capitol Buildings or Grounds; (2) when a violation occurs in the presence of an officer; or (3) when the officer has reasonable grounds to believe a felony is occurring or has been committed.

Official Mail Costs

Appropriations, 1990	$55,024,000
Budget estimate, 1991	132,619,000
Committee recommendation	33,220,000

The Committee recommends $33,220,000 for official mail costs within this joint account. As previously explained, however, H.R. 5399, as reported by the House Committee, includes $58,984,000 for House official mail costs in fiscal year 1991. The Committee has followed suit by recommending a new account for Senate official mail costs with the contingent fund of the Senate at a level of $35,500,000, which is the budget estimate. The $33,220,000 left in this joint account is intended to reimburse the Postal Service for mail costs in excess of the amount appropriated for the House for fiscal year 1990.

Capitol Guide Service

Appropriations, 1990	$1,321,000
Budget estimate, 1991	1,490,000
Committee recommendation	1,490,000

The Committee recommends $1,490,000 for the salaries and expenses of the Capitol Guide Service, which is an increase of $169,000 above the 1990 level. The Committee's allowance includes $38,000 for COLA adjustments, $51,000 for pay administration and 10 temporary positions for peak demand periods, and $85,000 for agency contributions. This increase is offset by a reduction of $5,000 for miscellaneous expenses.

The Committee wishes to recognize the many contributions of the Capitol Guide Service. With very limited resources, the Capitol guides greet and inform more than 1 million visitors to the Capitol every year, and do so despite the difficulties created by necessary security improvements. The Committee commends the Capitol guides for their continued service to Congress, the citizens of the United States, and visitors from all over the world.

Special Services Office

Appropriations, 1990	$236,000
Budget estimate, 1991	255,000
Committee recommendation	255,000

The Committee recommends $255,000 for salaries and expenses of the Special Services Office, which is an increase of $19,000 above the 1990 level.

Statements of Appropriations

Appropriations, 1990	$20,000
Budget estimate, 1991	20,000
Committee recommendation	20,000

The Committee recommends the appropriation of $20,000 for this account. This is the current level. The funds are provided for the preparation of the volumes, "Statements on Appropriations," for the second session of the 101st Congress. These volumes show

annual appropriations made, indefinite appropriations, and contracts authorized, along with a chronological history of regular appropriations bills. The volumes are compiled jointly by the Senate and House Committees on Appropriations.

OFFICE OF TECHNOLOGY ASSESSMENT

SALARIES AND EXPENSES

Appropriations, 1990	$18,376,000
Budget estimate, 1991	20,710,000
Committee recommendation	19,557,000

The Committee recommends an appropriation of $19,557,000 for the Office of Technology Assessment. This is $1,153,000 below the budget request, and is a $1,181,000 increase over the 1990 level. The Committee concurs in the requested language curtailing mandated assessments and prohibiting studies financed with nonappropriated funds. The Committee agrees with the House Committee in approving the increase for representation expenses from $2,000 to $3,500.

The Committee denies the request for authorization for employee cash awards, inasmuch as OTA staff are considered to be an extension of the regular staff of the House and Senate.

The Committee takes note of OTA's important work on noncancer health risks associated with exposure to toxic substances and other environmental and workplace hazards.

BIOMEDICAL ETHICS BOARD AND BIOMEDICAL ETHICS ADVISORY COMMITTEE

SALARIES AND EXPENSES

Appropriations, 1990	$590,000
Budget estimate, 1991	
Committee recommendation	

The authorization for the Biomedical Ethics Board and Biomedical Ethics Advisory Committee has expired.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

Appropriations, 1990	$19,229,000
Budget estimate, 1991	21,723,000
Committee recommendation	21,183,000

The Committee recommends an appropriation of $21,183,000 for the Congressional Budget Office. This is $540,000 below the budget request and is a $1,954,000 increase over the 1990 level.

The Committee's recommendation funds all mandatory and price level increases. Program increases are deferred. This will enable CBO to continue operating at its existing onboard strength with an authorized complement of 226 positions. The Committee rejects the requested authorization for employee cash awards. CBO employees are adjuncts to congressional staff for which no bonus system applies.

ARCHITECT OF THE CAPITOL

OFFICE OF THE ARCHITECT—SALARIES

Appropriations, 1990	$6,736,000
Budget estimate, 1991	7,958,000
Committee recommendation	7,022,000

The Committee recommends an appropriation of $7,022,000 for Office of the Architect of the Capitol—Salaries. This is $286,000 above the amount available for fiscal year 1990, and $936,000 below the request. The Committee has approved no new positions. However, the Committee will consider a request to convert existing positions to higher priority needs such as the requested hazardous materials and waste manager.

The Committee has recommended the authority for travel, with a $50,000 limitation.

The Committee believes that energy-efficient lighting technologies offer substantial savings to the taxpayers by utilizing quality light with less electricity. To ensure that the legislative branch is utilizing the most cost-effective, energy-saving lighting options, the Committee requests the Architect of the Capitol to retrofit with energy-efficient lighting technologies within 2 years all buildings and facilities under its jurisdiction.

The Committee recognizes the success of the Architect of the Capitol's pilot recycling program for the legislative branch and requests the Architect to initiate within 6 months (assuming it is technically feasible to do so) of enactment a comprehensive recycling program for all buildings and facilities within its jurisdiction.

The Committee expects the Architect will submit the plans for the implementation of these proposals to the Committee on Rules and Administration, the Committee on House Administration, and the Committees on Appropriations for review and approval.

The Committee directs the Architect of the Capitol to conduct a comprehensive indoor air evaluation of all buildings and facilities within its jurisdiction and expects a report to be submitted to the Rules Committee detailing findings and plans for possible remediation within 1 year.

OFFICE OF THE ARCHITECT—CONTINGENT EXPENSES

Appropriations, 1990	$100,000
Budget estimate, 1991	100,000
Committee recommendation	50,000

The Committee recommends an appropriation of $50,000 for contingent expenses of the Architect.

The recommended amount will enable the Architect to make surveys and studies and meet unforeseen expenses in connection with activities under the care of the Architect. The Committee again directs the Architect to apprise the Committee of obligations made from this account.

CAPITOL BUILDINGS AND GROUNDS

CAPITOL BUILDINGS

Appropriations, 1990	$15,848,000
Budget estimate, 1991	35,776,000
Committee recommendation	26,680,000

The Committee recommends an appropriation of $26,680,000 for the operation and maintenance of the Capitol Building and the electrical substations of the House and Senate Office Buildings, a reduction of $9,096,000 from the request, and an increase of $10,832,000 over the fiscal year 1990 level.

The Committee notes that, on occasion, confusion over maintenance on the Senate side of the Capitol has led to unacceptable conditions. The Committee directs the Architect to review, in consultation with the Senate Sergeant at Arms, maintenance options for the Senate side of the Capitol with respect to custodial and cleaning services. This review should be coordinated with the Senate Committee on Rules and Administration. Following the joint review, the Architect is directed to submit to the Senate Committee on Appropriations and Senate Committee on Rules and Administration a report with recommendations on how to improve custodial and cleaning services by clarifying or consolidating jurisdictional responsibilities.

It is the Committee's understanding that the design for the improvements to the sound system in the Senate Chamber will be available for submission to the Rules Committee for approval by the end of this calendar year. Once the Rules Committee approval has been secured the Architect should move promptly to issue a request for proposals for the implementation of this project. The Committee will entertain a request for the completion of these improvements in the fiscal 1992 budget.

The Committee has provided funding for mandatory items ($998,000), annual recurring maintenance ($811,000) including the new hazardous waste disposal program ($98,500) and the recycling program ($50,000), as well as other increases requested by the Architect to maintain the Capitol Building in good working condition.

The Committee has also approved all cyclical maintenance items ($856,000). These include items such as roof repair, conservation of wall paintings in the Speaker's Lobby, renovation of food service areas in the House cloakrooms, design of plumbing renovations, and conservation of wall paintings on the House side of the Capitol, an additional $50,000 for conservation of wall paintings in the Brumidi Corridor, Senate wing of the Capitol, and $73,000 for renovations to ST–1, 3, 5, and 7.

The Committee's recommendation for other nonrecurring items defers $2,870,000 of the funding requested for telecommunications; preparation of an architectural history of the Capitol Building (which the Committee feels could be funded from the "Contingent expenses" appropriation or from within savings in the "Capitol Buildings" appropriation); an advanced in place monitoring system; and $681,000 from the amount provided for the replacement of PCB transformers, allowing a total of $1,503,000 for that program.

CAPITOL GROUNDS

Appropriations, 1990	$4,257,000
Budget estimate, 1991	5,414,000
Committee recommendation	3,818,000

The Committee recommends an appropriation of $3,818,000 for Capitol Grounds for the care and improvements of the grounds surrounding the Capitol, the Senate and House Office Buildings, and the Capitol Power Plant. This is a decrease of $439,000 under the 1990 level.

The Committee recommends deferring funding for replacement of the street lighting system, northeast and northwest quadrants, and replacement of street light poles, and all cyclical maintenance and nonrecurring items, including replacement of sidewalks on the Capitol Grounds ($154,000), repairs to balustrade walls along First Street, N.W. and S.W. ($265,000), and the acquisition of new trash receptacles ($40,000). Also deferred are funds for repair to exposed aggregate on top of the Senate garage ($100,000), repairs to the Garfield Memorial ($40,000), acquisition of two shuttle vans ($88,000), replacement of a street sweeper ($85,000), trash compactor and truck ($55,000), and two service vans ($19,000), and upgrading the street lighting on the Capitol complex ($400,000). The Committee directs the Architect to initiate repairs to the exposed aggregate on top of the Senate garage and the acquisition of trash receptacles with savings from the Capitol Grounds appropriation.

SENATE OFFICE BUILDINGS

Appropriations, 1990	$34,817,000
Budget estimate, 1991	63,320,000
Committee recommendation	38,432,000

The Committee recommends an appropriation of $38,432,000 for maintenance of the Senate Office Buildings. The recommended amount is $3,615,000 above the amount provided for fiscal year 1990 and $24,888,000 below the request. Since this item pertains solely to the Senate, it was not considered by the House Committee.

The Committee notes recent improvements to the overall maintenance of the Senate Office Buildings. The Committee directs that continued attention be given to the building maintenance and upkeep.

The recommended amount for fiscal year 1991 includes all mandatory items ($2,018,000) and ongoing maintenance ($372,000), including increases to furniture repairs, annual furniture and furnishings, and asbestos abatement programs, additional funding for support of Senate Restaurants operations for laundry and uniforms, miscellaneous expenses and supplies and materials, and funding for the new recycling program which has demonstrated its effectiveness in the Senate Office Building pilot program.

The Committee has approved cyclical maintenance items, including painting the Russell Building Rotunda ($72,000), repairs to the Dirksen Building roof ($135,000), design of plumbing system renovations in the Russell Building ($40,000), and renovation of Committee hearing rooms ($953,000). The Committee has deferred funding

for Capitol Police headquarters exterior improvements ($200,000). With respect to the request for 14 new positions, the Committee has approved only 7 of the requested positions (1 furniture service officer, 2 inventory clerks, 1 painter-refinisher, 1 upholsterer, and 2 laborers), and has provided $100,000 for partial funding, since it is unlikely that these positions will be filled for the entire fiscal year.

The Committee has included a total of $6,000,000 to continue improvements to the Senate subway system.

The bill also contains language restricting the obligation and expenditure of these funds until September 30, 1991. The purpose of this restriction is to assure: (1) full funding of the project prior to contract award and (2) that the Committee has the opportunity to review any full-funding contract before award.

The Committee has also approved the following nonrecurring items. The Committee has provided $500,000 for election year moving costs, $673,000 for the Architect to fully stock items included in the existing furniture and furnishings policy, $575,000 for additional items required by approval of the new furniture and furnishings policy, an additional $1,000,000 for the electrical improvements to the Russell Senate Office Building, and $500,000 for planning the relocation of the Senate Computer Center. The Committee has deferred funding for an uninterruptible power supply system for the Senate Computer Center ($500,000), installation of conduits between the Capitol and Senate Office Buildings ($50,000), installation of a lightning protection system for the Russell Building ($100,000), an increase in funding for modular furniture and furnishings in the Russell and Dirksen Buildings ($1,000,000), workstations for the Capitol Telephone Exchange operators ($75,000), furniture and furnishings for the Hart Building ($1,500,000), construction of elevators in the Dirksen and Russell Buildings ($8,000,000), a head end to the congressional cable system ($1,500,000), design and installation of elevator controls in the Hart Building ($1,200,000), and study and design of TV lighting in Committee hearing rooms ($250,000).

CAPITOL POWER PLANT

Appropriations, 1990	$25,334,000
Budget estimate, 1991	32,677,000
Committee recommendation	30,624,000

The Committee recommends an appropriation of $30,624,000 for the Capitol Power Plant. This is $2,053,000 below the request, and $5,290,000 above the fiscal year 1990 level.

The Committee has deferred the installation of feedwater pumps ($85,000), variable speed fan control ($128,000) and the installation of the stop valves in the West Refrigeration Building ($240,000), replacement of steam lines to the Botanic Garden ($600,000), and all funding for design of additional steam-generating capacity ($1,000,000).

This appropriation supports a work force of 104 employees who operate and maintain the Power Plant. The Power Plant provides heat, light, power, and air-conditioning for the Capitol, Senate and House Office Buildings, and the Library of Congress Buildings; heat, light, and power for the Botanic Garden and the Senate and

House garages; light for the Capitol Grounds' street, park, and floodlighting system; and steam heat for the Government Printing Office and Washington City Post Office, and steam heat and air-conditioning for the Union Station complex, Folger Shakespeare Library and the U.S. Supreme Court Building on a reimbursable basis. With regard to the reimbursements, the Committee has increased the allowable reimbursement from $2,300,000 to $2,400,000 to reflect increased steam and chilled water usage.

ADMINISTRATIVE PROVISIONS

Section 102 authorizes the Architect of the Capitol to lease space in the city Post Office building to be used for the Senate computer center and the Senate service department and for other purposes. Funds have been included in the bill to begin planning for tenant alterations and other architectural and engineering needs. Authorization is required to allow the Architect to begin such planning.

Section 103 establishes pay levels for certain senior positions in the Office of the Architect. The rate of basic pay for one position is equal to Executive Level V, the rate of basic pay for one position is fixed at GS–18, and the rate of basic pay for seven positions is fixed at step 2 of GS–17. This language has been provided to clarify the rate of basic pay for these positions.

Section 104 increases the authorized rate of basic pay for nurses in the Office of the Attending Physician to ensure comparability with metropolitan area nursing positions.

LIBRARY OF CONGRESS

Congressional Research Service

SALARIES AND EXPENSES

Appropriations, 1990	$45,820,000
Budget estimate, 1991	53,706,000
Committee recommendation	52,743,000

The Committee recommends an appropriation of $52,743,000 for the salaries and expenses of the Congressional Research Service. The amount recommended is an increase of $6,923,000 over the 1990 appropriation level, a reduction of $962,000 below the budget request.

The increase provides $4,622,000 for mandatory personnel salary-related costs such as within grade increases and annualization of pay raises and positions approved but partially funded in 1990. The sum of $1,292,000 is provided to fund 28 positions which are now vacant. These staffing shortages reduce the ability of CRS to support the Congress in a number of critical areas. Authority, but no funds are provided to convert nine indefinite positions to permanent status from currently vacant permanent positions. The increase also provides $308,000 for inflationary increases in various nonpersonal accounts, $120,000 for duplication of CRS products, and $81,000 for overtime and data base charges to support the Congressional Reference Division.

The Committee recommends $500,000 and 10 positions, to be filled from current vacancies, for the establishment of a Japan task

force to increase the depth and breadth of policy analysis related to United States-Japan relations and to improve congressional access to information and expertise on Japan. The Committee believes this effort is necessary given Japan's increasingly important role in the global economy and the massive trade imbalance that persists between the United States and Japan.

GOVERNMENT PRINTING OFFICE

CONGRESSIONAL PRINTING AND BINDING

Appropriations, 1990	$74,149,000
Budget estimate, 1991	84,900,000
Committee recommendation	79,615,000

The Committee recommends an appropriation of $79,615,000 for congressional printing and binding. This amount is an increase of $5,466,000 over the 1990 appropriation level, $5,285,000 less than the budget request. The sum provided includes $2,800,000 requested for blank paper supplied to the Sergeant at Arms of the Senate under the miscellaneous printing and binding category. The Committee expects that with this amount that this and other requirements can be met within the funding made available.

In this connection the Committee notes the findings of the recent General Accounting Office review of Government Printing Office operations which taken together, amount to a severe critique of existing managerial practices. Clearly, major reforms are needed and the Committee understands the Joint Committee on Printing will develop legislative proposals for addressing the problems where legislative changes are needed. The Committee believes, however, that a number of the deficiencies identified in the GAO review can be rectified by managerial improvements by the GPO. Therefore, the Committee requests GPO to submit a report detailing its plan for administrative initiatives to achieve operational improvements and cost reductions for review by the Committee prior to the fiscal year 1992 budget hearings.

The Committee commends the Public Printer for his reversal of a recent proposal to reduce staffing levels in the Inspector General's Office, and shares the concerns expressed by the leadership of the Governmental Affairs Committee in its letter dated August 1, 1990, with respect to action that would undermine the integrity of the inspector general functions.

The Committee allowance includes $90,000 in this year's request to fund the restoration of paper format of the bound Congressional Record for regional depository libraries and for selected major depository libraries in States that do not have regional depository libraries. In 1986, distribution of paper copies of the bound Congressional Record to depository libraries was suspended as a cost-savings measure in response to the Gramm-Rudman-Hollings sequester. Permission is granted to use available funds from prior years to provide back issues of this title in paper to the same libraries, starting with the 1985 issue.

The Committee allowance also includes $100,000 to restore paper format for foreign relations of the United States. Permission is also

granted to use available funds from prior years to provide back issues of the title in paper to selected libraries.

This appropriation provides funds to pay the cost of printing and binding required by Congress. The principal categories of printing and binding required for the use of Congress include the Congressional Record; bills, resolutions, and amendments; committee reports; Senate and House documents; congressional committee hearings; and miscellaneous publications such as Senate and House Journals.

The following table compares the component categories within this account for fiscal years 1990 and 1991. The Committee has not recommended separate amounts for each activity in order to give the GPO the flexibility needed to meet changing requirements.

CONGRESSIONAL PRINTING AND BINDING

	Appropriations 1990	Requested 1991	Recommended 1991
Congressional Record program	$19,710,000	$19,365,000	
Bound Record	4,070,000	4,025,000	
Daily Record	13,400,000	12,580,000	
Record index	945,000	1,104,000	
Record indexers	1,295,000	1,656,000	
Miscellaneous publications [1]	3,550,000	4,160,000	
Miscellaneous printing and binding [2]	11,844,000	13,464,000	
Details to Congress	3,770,000	4,830,000	
Document envelopes	1,178,000	1,330,000	
Document franks	99,000	119,000	
Business and committee calendars	1,740,000	1,782,000	
Bills, resolutions, and amendments	8,610,000	9,900,000	
Committee reports	3,000,000	2,800,000	
Documents	1,450,000	1,696,000	
Hearings	15,936,000	19,304,000	
Committee prints	2,332,000	3,150,000	
Preceding fiscal years' obligations	5,000,000	3,000,000	
Subtotal	78,219,000	84,900,000	$79,615,000
Deferred bound Record	(4,070,000)	.....	
Grand total	74,149,000	84,900,000	79,615,000

[1] This category includes printed matter, such as the Congressional Directory, Senate and House journals, memorial addresses, nominations, U.S. Code, serial sets, et cetera.

[2] This category includes letterheads, envelopes, blank paper, wall calendars, miscellaneous services, blank forms, and binding for both Houses.

TITLE II—OTHER AGENCIES

BOTANIC GARDEN

SALARIES AND EXPENSES

Appropriations, 1990	$2,590,000
Budget estimate, 1991	7,369,000
Committee recommendation	3,519,000

The Committee recommends an appropriation of $3,519,000 for the Botanic Garden, an increase of $929,000 over the 1990 level. The Committee allowance defers construction funding for the National Garden and provides $50,000 for planning funds. The request for two additional positions is also deferred.

The appropriation supports a regular work force of 57 employees to provide for the care and upkeep of the Botanic Garden and grounds. The purpose of the Botanic Garden is to collect, cultivate, and grow the various flora of the United States and other countries for exhibition and display to the public and for study material for students, scientists, and garden clubs.

LIBRARY OF CONGRESS

(EXCEPT CONGRESSIONAL RESEARCH SERVICE)

SALARIES AND EXPENSES

Appropriations, 1990:	
Salaries and expenses	$161,177,000
Authority to spend receipts	5,629,000
Net, salaries and expenses	155,548,000
Budget estimate, 1991:	
Salaries and expenses	198,166,000
Authority to spend receipts	7,025,000
Net, salaries and expenses	191,141,000
Committee recommendation:	
Salaries and expenses	183,000,000
Authority to spend receipts	7,025,000
Net, salaries and expenses	175,975,000

The sum of $175,975,000 is recommended for salaries and expenses which is the basic appropriation for the operation of the Library programs. The budget proposed a total of $191,141,000 and an increase of 228 permanent positions. The Committee has reduced this request by $15,166,000. This recommendation allows 1 new position but funds for 189 underfinanced positions have been provided. In addition, the bill authorizes the use of not to exceed $7,025,000 which is credited to this appropriation from sales of catalog cards and bibliographic materials. The Committee bill pro-

vides $10,040,605, including $66,135 for the American Folklife Center, for mandatory items.

The Committee recommends $7,610,000 to fund 170 positions and related costs to stem the growth of uncataloged items in the Library's collections. More than 38 million items are in the arrearage and reduction in the growth of these unprocessed items is the highest priority of the Library based on directions from this Committee. These arrearages adversely impact libraries, large and small, in all of the 50 States.

Increases of $7,552,654 are provided in collections services: including $233,000 for purchase of books including an additional $10,000 for West Africa publications, $2,434,704 for preparation of books, $1,786,830 for preservation of library materials and $2,808,120 for public service and collections management. The increase in collection services provides $290,000 to fund operations of a Mexico field office to acquire hard-to-obtain materials from Latin American and $55,000 for two positions to be taken from vacancies to support policy analysis and information on Japan. For constituent services $1,471,119 is allowed and includes $147,000 for 9 months funding of eight vacant positions for public service support in the main reading room when it reopens in 1991. For the law library, $105,690 is provided and includes $64,000 to fill one critical vacancy in the Hispanic section of the law library to handle a 6-month backlog of requests and $50,900 is included for cultural affairs. For management services, $2,541,070 is provided, of which $1,608,995 is for library management services, $193,700 for building rental, $1,724,247 for automation and $76,128 for the Office of the Librarian and includes $46,000 and one new position to provide administrative support to the Librarian of Congress Emeritus. For special projects, $20,420 is allowed.

Further, the Committee directs that the National Translation Center continue at its current level of funding until 1992 when the results of a current study to determine the feasibility of establishing a National Center for Science and Technology at the Library, of which the National Translation Center might be an integral component, will be available. A decision on the future of the National Translation Center should be made at that time.

Funds are not provided for a permanent offsite storage facility. Library plans for this facility are premature at this time. The Architect of the Capitol has been directed by the House committee to consider these needs as part of a total legislative branch storage study. Further, the Library and the Architect of the Capitol are directed to consult with the Washington Research Library Consortium to determine whether Library of Congress storage needs can be met by this group with its proposed storage facility. In the interim, the Committee will consider a reprogramming request later in the fiscal year if temporary space is needed to support the arrearage reduction effort.

The Library is preparing to select a technology and a contractor to deacidify books and other library materials. The Committee directs the Library of Congress to consider the effectiveness of all competing book preservation technologies, taking into account alternative attributes and making its selection on the basis of that

technology which provides the most effective preservation at least costs and is not in any way harmful to books.

Because the assistance provided the Polish Parliament under S. Con. Res. 74, the Gift of Democracy to Poland, is being used as a model for assistance to other Eastern European countries, the Committee directs the Library of Congress to expedite actions necessary to carry out the purposes of this resolution and to ensure the directives of the bipartisan joint leadership are fully implemented.

COPYRIGHT OFFICE

SALARIES AND EXPENSES

Appropriations, 1990:	
Salaries and expenses	$20,043,000
Authority to spend receipts	8,031,000
Net, salaries and expenses	12,012,000
Budget estimate, 1991:	
Salaries and expenses	26,323,000
Authority to spend receipts	15,077,000
Net, salaries and expenses	11,246,000
Committee recommendation:	
Salaries and expenses	23,118,000
Authority to spend receipts	12,860,000
Net, salaries and expenses	10,258,000

The Committee recommends the direct appropriation of $10,258,000 for the Copyright Office of the Library of Congress, and approves authority to spend copyright receipts of $12,860,000 in fiscal year 1991. Total funds available will be $23,118,000, a reduction of $3,205,000 from the request. The total amount available represents a decrease of $1,754,000 from the 1990 appropriations level. This allowance provides, however, an overall increase of $3,075,000 in spending authority. This reflects the higher receipts the Copyright Office will realize due to an increase in copyright fees. The Committee recommendation provides funds for 30 unfinanced positions and 3 new positions for the Licensing Division. Funding for the automation of the Copyright Card Catalog is deferred.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

SALARIES AND EXPENSES

Appropriations, 1990	$37,112,000
Budget estimate, 1991	42,211,000
Committee recommendation	40,131,000

The Committee recommends an appropriation of $40,131,000 for salaries and expenses for books for the blind and physically handicapped. This is a reduction of $2,080,000 from the budget request and an increase of $3,019,000 over the 1990 appropriation level.

This appropriation supports a National Reading Program for blind and physically handicapped citizens. Books and magazines in braille and various recorded formats are selected by the National Library Services for the Blind and Physically Handicapped for distribution through a network of State and locally supported libraries. At present, 56 regional libraries in 48 States, the District of Co-

lumbia, the Virgin Islands, and Puerto Rico house and circulate books and magazines to eligible readers. Ninety-nine subregional libraries in 22 States assist at the local public library level. Fifty libraries and 8 cooperating agencies distribute sound reproducers. Three multi-State centers, under contract to the division, store and distribute books and other materials in their geographical regions. The Librarian has estimated a readership of 712,000 individuals in fiscal year 1990.

Furniture and Furnishings

Appropriations, 1990	$2,568,000
Budget estimate, 1991	7,086,000
Committee recommendation	5,000,000

The Committee recommends an appropriation of $5,000,000 for Library furniture and furnishings. This is a reduction of $2,086,000 from the budget request an increase of $2,432,000 over the 1990 appropriation level.

This appropriation is used to purchase the furniture and equipment needed for the normal operations of the Library, including bookshelves, carpeting, special purpose furniture, and general office furniture. The Committee recommends $1,422,000 for the purchase and supply of furniture, shelving, furnishings, and related costs necessary for the renovation and restoration of the Thomas Jefferson and John Adams Library Buildings.

ADMINISTRATIVE PROVISIONS

Section 201 of the bill limits the amount that may be expended for the expenses of attendance at meetings. Section 202 continues the exclusion of management officials or supervisors from compressed workweek schedules. Section 203 limits the number of indirect positions that can be supported with reimbursable funds derived from sources outside this appropriation bill and section 204 limits reception and representation expenses for the incentive awards program.

ARCHITECT OF THE CAPITOL

Library Buildings and Grounds

STRUCTURAL AND MECHANICAL CARE

Appropriations, 1990	$7,136,000
Budget estimate, 1991	17,608,000
Committee recommendation	10,268,000

The Committee recommends an appropriation of $10,268,000 for the care and maintenance of Library buildings and grounds by the Architect of the Capitol. This is an increase of $3,132,000 over the 1990 level, and $7,340,000 below the request. The Committee recommends deferral of installation of a radio signal reinforcement system and installation of elevators in the Madison Building. The Committee allowance includes $1,500,000 for replacement of the Madison Building roof.

COPYRIGHT ROYALTY TRIBUNAL

SALARIES AND EXPENSES

Appropriations, 1990:	
Authority to spend receipts	$573,000
Direct appropriation	101,000
Total	674,000
Budget estimate, 1991:	
Authority to spend receipts	718,000
Direct appropriation	127,000
Total	845,000
Committee recommendation:	
Authority to spend receipts	718,000
Direct appropriation	127,000
Total	845,000

The Committee recommends that $845,000 be made available to the Copyright Royalty Tribunal for its fiscal year 1991 activities. Of this total, $718,000 is to be drawn from the Commission's existing authority to spend receipts. The remaining $127,000 is a direct appropriation from the Treasury. The total available is an increase of $171,000 over the 1990 level.

GOVERNMENT PRINTING OFFICE

OFFICE OF SUPERINTENDENT OF DOCUMENTS

SALARIES AND EXPENSES

Appropriations, 1990	$16,324,000
Plus: Transfers from revolving fund	7,890,000
Total available, 1990	24,214,000
Budget estimate, 1991	27,900,000
Committee recommendation	26,500,000

This appropriation provides for salaries and expenses associated with the distribution, cataloging, and indexing of Government documents for the public, depository libraries, Members of Congress, and other Government agencies.

The fiscal year 1991 appropriation of $26,500,000, an increase of $2,286,000 over fiscal year 1990 is predicated on four significant needs: (1) printing and distribution of the 1990 decennial census ($1,200,000); (2) increases in postage and other incidental costs associated with normal workload plus the census distribution, and mandatory pay and related costs ($916,000); (3) restoration of the paper copy of the Congressional Bound Record to selected libraries ($90,000); and (4) the continuance of prior year electronic dissemination pilot projects ($80,000).

The 1990 decennial census publications will be distributed to depository and international exchange libraries. The $1,200,000 is for both distributing the census publications in microfiche or CD–ROM format. This represents by and large the most significant item increase in this appropriation.

The mandatory cost increases are due to pay raises that have already been granted, the impact of employee benefits costs in-

creases, and the extra day of pay in fiscal year 1991. Funds are included for the restoration of the permanent edition of the Congressional Record to regional depository libraries and major libraries in States that do not have regional depositories.

This funding will also allow the continued support for several electronic dissemination pilot projects, especially the online data base project between the GPO and the Department of Energy for disseminating technical data. Also, during fiscal year 1990, GPO was allocated hardware interface to provide online data base dissemination of current Supreme Court decisions via a bulletin board. This pilot effort, known as Project Hermes, will allow GPO to test its ability to distribute online data to depository libraries and other users.

The Committee recognizes the importance of the bound Congressional Record and of the "Foreign Relations of the United States" to depository library users and supports the provision of paper copies of these publications to selected libraries to the extent practicable and for which funding is available. Unexpended balances from prior years may be made available for these purposes for specific years.

REVOLVING FUND

The Committee bill also includes other language which *inter alia,* permits use of the revolving fund to acquire land, authorizes planning for a new facility, sets the GPO employment level at 5,000 FTE and provides for flexitime with certain exceptions.

ADMINISTRATIVE PROVISIONS

Section 205 makes permanent a provision regarding printing procurement through the Government Printing Office.

Section 206 amends section 309(a) of title 44 to remove the limitation on uniform costs and allowances for security employees at the Government Printing Office.

Section 207 amends sections 1703 and 1707 of title 44 to conform with current practices regarding charges against the revolving fund.

Section 208 amends section 303 of title 44 to set the annual salary of the Public Printer at Executive Level III, and the Deputy Public Printer at Executive Level IV.

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

Appropriations, 1990	$363,661,000
Budget estimate, 1991	433,163,000
(By transfer)	(5,915,000)
Committee recommendation	407,500,000
(By transfer)	(5,915,000)

The Committee recommends an appropriation of $407,500,000 for salaries and expenses of the General Accounting Office. In addition, $5,915,000 is authorized to be credited to the appropriation from a special fund in the Treasury which was created for the op-

erations and maintenance of the headquarters building. The appropriation including $5,915,000 for collections is a reduction of $19,748,000 from the budget request. The allowance is an increase of $43,839,000 over the 1990 level. The Committee allowance provides for 5,062 average positions which is 38 average positions below the authorized staffing level. For mandatory costs, $27,492,000 is provided to cover salary and benefits increases, including cost-of-living increases, promotions, and within-grade increases. All price level changes are funded ($5,761,000) so that GAO can acquire the same level of goods and services as in fiscal year 1990. The Committee denied the request for an additional 100 average positions.

Under workload increases, the request for travel is funded at a reduced level and no additional funding is allowed for contract services. All other workload increases such as printing, supplies and materials, communications, and utilities are funded ($3,081,000). The allowance provides funding for several capital improvements to include $6,017,000 for the continuation of the asbestos removal project, $3,000,000 for the acquisition of a new telecommunications system, $2,986,000 for the purchase of additional microcomputer hardware and software and $1,417,000 for furniture needed to refurbish space subsequent to asbestos removal. Funds for the INTOSAI Conference are increased to $400,000 in preparation for the worldwide conference in 1992.

TITLE III—GENERAL PROVISIONS

In addition to the several general provisions carried annually in the bill, the Committee recommends several new provisions as follows:

Section 306 revises the provision concerning the procurement of telecommunications services for the legislative branch under competitive bidding procedures.

Section 307 removes the disbursement authority of the Botanic Garden from the Library of Congress.

Section 308 extends language for drug free workplaces.

Section 309 provides authority for the John C. Stennis Center to invest nonappropriated funds and clarifies the scope of existing authority for representation and reception expenses.

Section 310 repeals the limit applicable to Senators of three postal patron mailings, other than town meeting notices, per calendar year. The Committee finds that the control of postage costs through allocation of funds to be sufficiently effective as to render unnecessary such secondary controls as the limits on mail quantity established by the provision that this amendment repeals.

Section 311 prohibits obligation and disbursement of all but $300,000 of the $13,000,000 provided for the whips security plan until September 30, 1991. This Committee and the Committee on Rules and Administration continue to have serious reservations about the costs, scope, effectiveness, and impact on our democratic values of the whips security plan. The Committee would, however, consider a proposal to improve and strengthen the controls on vehicular access to the Capitol complex.

Section 312 revises the authority of the President pro tempore with respect to limitations on staff compensation to permit adjustments in rates of pay for Senate personnel in relation to changes in the rate of pay for U.S. Senators, other than cost-of-living increases.

Section 313 prohibits Members of the House of Representatives from sending any mass mailings outside their districts.

This provision will not restrict any Member from sending direct responses tc communications from persons outside the Member's district. Also, Representatives will still be able to send unsolicited mail to other Government officials, whether Federal, State, or local, and news releases to the communications media, regardless of whether the other Government officials or the communications media are within or outside the Member's district. These three classes of mail are not affected by the prohibition because they are specifically excluded from the definition of mass mailing in 39 U.S.C. 3210(a)(6)(E).

Section 314 stipulates that if, in any fiscal year, the Postal Service determines House or Senate postage costs associated with franked mail have exhausted the appropriation for the affected

Chamber, then no additional mass mailings would be allowed by Members of that Chamber during the remainder of the fiscal year unless aditional funds are appropriated.

Section 315 requires absorption of pay raises within the funds provided in this act.

Section 316 imposes certain requirements on the General Accounting Office with respect to the contents and publication of reports and studies.

Section 317 requires a quarterly statement of certain disclosures regarding the cost, volume, and types of mail sent by Senate offices. This provision enacts into law requirements adopted in section 6 of S. Res. 212 last year.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

This report accompanies a bill which has its origin in the Senate. Therefore, the Committee does not believe that rule XVI, paragraph 7 applies in this case.

The Committee has recommended no such amendment.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

1. In connection with section 4—

TITLE 2, UNITED STATES CODE

CHAPTER 3—COMPENSATION AND ALLOWANCES OF MEMBERS

§ 58. Mail, telegraph, telephone, stationery, office supplies, and home State office and travel expenses for Senators

(a) [(2) stationery and other office supplies procured for use for official business];

"(2)(A) stationery and other office supplies procured for use for official business, and

"(B) metered charges for use of copying equipment provided by the Sergeant at Arms and Doorkeeper of the Senate;".

2. In connection with section 6—

TITLE 2, UNITED STATES CODE

* * * * * * *

§ 61f-1a. Travel expenses of the Sergeant at Arms and Doorkeeper of the Senate

[For the purpose of carrying out his dutues, the Sergeant at Arms and Doorkeeper of the Senate is authorized to incur official travel expenses not to exceed $250,000 during any fiscal year. With the approval of the Sergeant at Arms and Doorkeeper, the Secretary of the Senate is authorized to advance to any designated employee under the jurisdiction of the Sergeant at Arms and Doorkeeper such sums as may be necessary, not exceeding $1,000, to defray official travel expenses in assisting the Sergeant at Arms and Doorkeeper in carrying out his duties. Any such employee shall, as soon as practicable, furnish to the Sergeant at Arms and Doorkeeper a detailed voucher for such expenses incurred and make settlement with respect to any amount so advanced. For purposes of this section, official travel expenses includes travel expenses incurred in connection with training of employees only if the training has been approved by the Committee on Rules and Administration of the Senate. Payments under this section shall be made from funds included in the appropriation "Miscellaneous items" under the heading "Contingent Expenses of the Senate" upon vouchers approved by the Sergeant at Arms and Doorkeeper.]

For the purpose of carrying out his duties, the Sergeant at Arms and Doorkeeper of the Senate is authorized to incur official travel expenses during each fiscal year not to exceed sums made available for such purpose under appropriations acts. With the approval of the Sergeant at Arms and Doorkeeper of the Senate and in accordance with such regulations as may be promulgated by the Senate Committee on Rules and

Administration, the Secretary of the Senate is authorized to advance to the Sergeant at Arms or to any designated employee under the jurisdiction of the Sergeant at Arms and Doorkeeper, such sums as may be necessary to defray official travel expenses incurred in carrying out the duties of the Sergeant at Arms and Doorkeeper. The receipt of any such sum so advanced to the Sergeant at Arms and Doorkeeper or to any designated employee shall be taken and passed by the accounting officers of the Government as a full and sufficient voucher; but it shall be the duty of the traveler, as soon as practicable, to furnish to the Secretary of the Senate a detailed voucher of the expenses incurred for the travel to which the sum was so advanced, and make settlement with respect to such sum. Payments under this section shall be made from funds included in the appropriations account, within the contingent fund of the Senate, for the Sergeant at Arms and Doorkeeper of the Senate, upon vouchers approved by the Sergeant at Arms and Doorkeeper.

* * * * * * *

3. In connection with section 7—

TITLE 2, UNITED STATES CODE

§ 123b. House recording studio; Senate recording and photographic studios

* * * * * * *

(g) Revolving funds

There is established in the Treasury of the United States, a revolving fund within the contingent fund of the House of Representatives for the House recording studio for the purposes of administering the duties of that studio. [There is also established in the Treasury of the United States, a revolving fund within the contingent fund of the Senate for the Senate recording and photographic studios for the purposes of administering the duties of that studio.] *There is also established in the Treasury of the United States, a revolving fund, within the contingent fund of the Senate, which shall be known as the "Senate photographic studio revolving fund", for the purpose of administering the duties of the Senate photograpahic studio; and there is established in the Treasury of the United States, a revolving fund, within the contingent fund of the Senate, which shall be known as the "Senate recording studio revolving fund", for the purpose of administering the duties of the Senate recording studio.*

(h) Deposits in funds; availability of funds

All moneys received by the House recording studio from Members of the House of Representatives for

disk, film, or tape recordings, or from any other source, shall be deposited by the Clerk of the House of Representatives in the revolving fund established for the House recording studio by subsection (g) of this section; moneys in such fund shall be available for disbursement therefrom by the Clerk of the House of Representatives for the care, maintenance, operation, and other expenses of the studio upon vouchers signed and approved in such manner as the Committee shall prescribe. [All moneys received by the Senate recording and photographic studios for disk, film, or tape recordings or from any other source, shall be deposited in the revolving fund established by subsection (g) of this section; moneys in such fund shall be available for disbursement therefrom upon vouchers signed and approved by the Sergeant at Arms for the care, maintenance, operation, and other expenses of the Senate recording and photographic studios.] *All moneys received by the Senate recording studio shall be deposited in the Senate recording studio revolving fund established by subsection (g) and all funds received by the Senate photographic studio shall be deposited in the Senate photographic studio revolving fund established by such subsection; moneys in the Senate recording studio revolving fund shall be available for disbursement therefrom upon vouchers signed by the Sergeant at Arms and Doorkeeper of the Senate for the care, maintenance, operation, and other expenses of the Senate recording studio, and moneys in the Senate photographic studio revolving fund shall be available for disbursement therefrom upon vouchers signed by the Sergeant at Arms and Doorkeeper of the Senate for the care, maintenance, operation, and other expenses of the Senate photographic studio.*

* * * * * * *

§ 123b–1

[(a) The Senate recording studio hereafter shall be known as the Senate recording and photographic studios. Subject to subsection (b) of this section, all references to the Senate recording studio (including the revolving fund) in any law, resolution, or regulation shall be considered as referring to the Senate recording and photographic studios, and any provision of any law, resolution, or regulation which is applicable to the Senate recording studio shall be deemed to apply to the Senate recording and photographic studios.] *(a) The entity, in the Senate, known (prior to this amendment) as the "Senate recording and photographic studios" is abolished, and there is established in its stead the following two entities: the "Senate recording studio", and the "Senate photographic studio"; and there are transferred, from the entity known (prior to*

this amendment) as the "Senate recording and photographic studios" to the Senate recording studio all personnel, equipment, supplies, and funds which are available for, relate to, or are utilized in connection with, recording, and to the Senate photographic studio all personnel, equipment, supplies, and funds which are available for, relate to, or are utilized in connection with, photography.

4. In connection with section 8—

TITLE 2, UNITED STATES CODE

CHAPTER 3—COMPENSATION AND ALLOWANCES OF MEMBERS

§ 58. Mail, telegraph, telephone, stationery, office supplies, and home State office and travel expenses for Senators

(iii) subject to subparagraph (B), [in case the Senator represents Alabama, $53,000, Alaska, $137,000, Arizona, $63,000, Arkansas, $54,000, California, $95,000, Colorado, $59,000, Connecticut, $44,000, Delaware, $36,000, Florida, $56,000, Georgia, $53,000, Hawaii, $156,000, Idaho, $62,000, Illinois, $71,000, Indiana, $53,000, Iowa, $55,000, Kansas, $55,000, Kentucky, $52,000, Louisiana, $56,000, Maine, $48,000, Maryland, $40,000, Massachusetts, $51,000, Michigan, $59,000, Minnesota, $56,000, Mississippi, $54,000, Missouri, $57,000, Montana, $62,000, Nebraska, $56,000, Nevada, $64,000, New Hampshire, $45,000, New Jersey, $48,000, New Mexico, $60,000, New York, $76,000, North Carolina, $50,000, North Dakota, $55,000, Ohio, $64,000, Oklahoma, $58,000, Oregon, $66,000, Pennsylvania, $63,000, Rhode Island, $43,000, South Carolina, $48,000, South Dakota, $56,000, Tennessee, $53,000, Texas, $79,000, Utah, $62,000, Vermont, $44,000, Virginia, $45,000, Washington, $68,000, West Virginia, $44,000, Wisconsin, $55,000, Wyoming, $58,000,] plus *in the case the Senator represents Alabama, $68,000, Alaska, $176,000, Arizona, $81,000, Arkansas, $70,000, California, $122,000, Colorado, $76,000, Connecticut, $57,000, Delaware, $47,000, Florida, $72,000, Georgia, $68,000, Hawaii, $200,000, Idaho, $80,000, Illinois, $91,000, Indiana, $68,000, Iowa, $71,000, Kansas, $71,000, Kentucky, $67,000, Louisiana, $72,000, Maine, $62,000, Maryland, $52,000, Massachusetts, $66,000, Michigan, $76,000, Minnesota, $72,000, Mississippi, $70,000, Missouri, $73,000, Montana, $80,000, Nebraska, $72,000, Nevada, $82,000, New Hampshire, $58,000, New Jersey, $62,000, New Mexico, $77,000, New York, $98,000, North Carolina, $64,000, North Dakota, $71,000, Ohio, $82,000, Oklahoma, $75,000, Oregon, $85,000, Pennsylvania, $81,000, Rhode Island, $56,000, South Carolina, $62,000, South Dakota, $72,000, Tennessee, $68,000, Texas, $102,000, Utah, $80,000, Vermont, $57,000, Virginia, $58,000, Washington, $88,000,*

West Virginia, $57,000, Wisconsin, $71,000, Wyoming, $75,000,

* * * * * * *

5. In connection with section 9—

TITLE 2, UNITED STATES CODE

* * * * * * *

§ 58(h) Individuals serving on panels or other bodies recommending nominees for Federal judgeships or service academies

For purposes of subsections (a) and (e) of this section, an individual who is selected by a Senator to serve on a panel or other body to make recommendations for nominees to one or more Federal judgeships or to one or more service academies *or one or more positions of United States Attorney or United States Marshall* shall be considered to be an employee in the office of that Senator with respect to travel and official expenses incurred in performing duties as a member of such panel or other body,

* * * * * * *

6. In connection with section 11—

TITLE 2, UNITED STATES CODE

CHAPTER 3—COMPENSATION AND ALLOWANCE OF MEMBERS

§ 58. Mail, telegraph, telephone, stationery, office supplies, and home State office and travel expenses for Senators

(a)(3) [(A) postage on, and fees and charges in connection with, mail matter sent through the mail under the franking privilege in excess of amounts provided from the appropriation for official mail costs, upon certification by the Senate Sergeant at Arms and subject to such regulations as may be promulgated by the Committee on Rules and Administration, and (B)] *(A)* postage on, and fees and charges in connection with official mail matter sent through the mail other than under the franking privilege upon certification by the Senate Sergeant at Arms and subject to such regulations as may be promulgated by the Committee on Rules and Administration, and [(C)] *(B)* reimbursement to each Senator for costs incurred in the preparation of required official reports, and the acquisition of mailing lists to be used for official purposes, in the mailing, delivery, or transmitting of matters relating to official business.

7. In connection with section 101—

TITLE 40, UNITED STATES CODE

* * * * * * *

§ 212a. Policing of Capitol buildings and grounds; powers of Capitol Police; arrests by District of Columbia Police

SEC. 9. The Capitol Police shall police the United States Capitol Buildings and Grounds *and perform all other duties necessary thereto* under the direction of the Capitol Police Board, consisting of the Sergeant at Arms of the United States Senate, the Sergeant at Arms of the House of Representatives, and the Architect of the Capitol, and shall have the power to enforce the provisions of this Act and regulations promulgated under section 14 thereof, and to make arrests [within the United States Capitol Buildings and Grounds] for any violations of any law of the United States, of the District of Columbia, or of any State, or any regulation promulgated pursuant thereto[: *Provided,* That], *within the United States Capitol Buildings and Grounds, and outside of the Capitol Grounds for violations committed within the Capitol Buildings or on the Capitol Grounds. In addition, the Capitol Police shall have authority outside of the Capitol Grounds to make an arrest without a warrant within the District of Columbia for violations of any law of the United States or of the District of Columbia committed in the presence of any member of the Capitol Police performing official duties, or to make an arrest in the District of Columbia without a warrant for any felony cognizable under the laws of the United States or the District of Columbia, if they have reasonable grounds to believe that the person to be arrested has committed or is committing such felony.* The Metropolitan Police force of the District of Columbia are authorized to make arrests within the United States Capitol Buildings and Grounds for any violations of any such laws or regulations, but such authority shall not be construed as authorizing the Metropolitan Police force, except with the consent or upon the request of the Capitol Police Board, to enter such buildings or Grounds to make arrests in response to complaints or serve warrants or to patrol the United States Capitol Buildings and Grounds. For the purpose of this section, the word "grounds" shall include the House Office Buildings parking areas *and that part or those parts of property which have been or hereafter are acquired in the District of Columbia by the Architect of the Capitol, or by an officer of the Senate or the House, by lease, purchase, intergovernmental transfer, or otherwise, for the use of the Senate, the House, or the Architect of the Capitol.*

(b) The authority and powers granted by the amendment made by subsection (a) shall be in addition to any powers and authority of the Capitol Police in effect on the date immediately prior to the date of the enactment of this Act.

(c) If any provision of this Act, or an amendment made by this Act, or the application of such provision to any person or circumstances is held to be invalid, the remainder

of this Act and the amendments made by the Act, and the application of such provision to other persons and circumstances, shall not be affected thereby.

8. In connection with section 104—

TITLE 40, UNITED STATES CODE

* * * * * * *

§ 166 b–2. Registered nurses compensated under appropriations for Capitol Buildings, Senate Office Buildings, and House Office Buildings; allocation to General Schedule salary grade

Notwithstanding any other provision of law, effective on the first day of the first applicable pay period which begins on or after [December 27, 1974] *the date of enactment of this Act* the positions of registered nurses compensated under appropriations for Capitol Buildings, Senate Office Buildings, and House Office Buildings, shall be allocated by the Architect of the Capitol to grade [10] *11* of the General Schedule [and compensated initially at the same steps in such grade, currently in effect for their present grades, so long as such positions are held by the present incumbents].

Notwithstanding any other provision of law, effective January 1, 1975, none of the funds appropriated to the Architect of the Capitol shall thereafter be available for any nursing position unless the positions occupied by a registered nurse: *Provided,* That such provision shall not be applicable to the present incumbents of such positions.

9. In connection with section 208—

TITLE 44, UNITED STATES CODE

* * * * * * *

CHAPTER 3—GOVERNMENT PRINTING OFFICE

* * * * * * *

§ 303. Public Printer and Deputy Public Printer: pay

[The annual rate of pay for the Public Printer shall be a rate which is equal to the rate for level IV of the Executive Schedule of subchapter II of chapter 53 of title 5. The annual rate of pay for the Deputy Public Printer shall be a rate which is equal to the rate for level V of such Executive Schedule.] *The annual rate of pay for the Public Printer shall be a rate which is equal to the rate for level III of the Executive Schedule of subchapter II of chapter 53 of title 5. The annual rate of pay for the Deputy Public Printer shall be a rate which is equal to the rate for level IV of such Executive Schedule.*

* * * * * * *

10. In connection with section 206—

§ 309. Revolving fund for operation and maintenance of Government Printing Office: capitalization; reimbursements and credits; accounting and budgeting; reports

(a) The revolving fund of $1,000,000 established July 1, 1953, is available without fiscal year limitation, for—

the operation and maintenance of the Government Printing Office, except the Office of Superintendent of Documents, including rental of buildings;

attendance at meetings;

maintenance and operation of the emergency room;

[uniforms, or allowances therefor, as authorized by section 5901 of Title 5] *uniforms or uniform allowances;*

boots, coats, and gloves;

repairs and minor alterations to buildings; and

expenses authorized in writing by the Joint Committee on Printing for inspection of Government printing activities.

In addition, the Public Printer shall provide capital for the fund by capitalizing, at fair and reasonable values as jointly determined by him and the Comptroller General, the current inventories, plant, and building appurtenances, except building structures, and land, equipment, and other assets of the Government Printing Office.

* * * * * * *

11. In connection with section 207—

CHAPTER 17—DISTRIBUTION AND SALE OF PUBLIC DOCUMENTS

* * * * * * *

§ 1703. Superintendent of Documents: assistants, blanks, printing and binding

The Public Printer, upon the requisition of the Superintendent of Documents, shall appoint necessary assistants, furnish blanks, and do the printing and binding required by his office[, the cost to be charged against the appropriation for printing and binding for Congress]. The Public Printer shall provide convenient office, storage, and distributing rooms for the use of the Superintendent of Documents.

* * * * * * *

§ 1707. Reprinting of documents required for sale

The Superintendent of Documents may order reprinted, from time to time, public documents required for sale, subject to the approval of the Secretary or head of the department in which the public document originated. [The appropriation for printing and binding] *The Revolving Fund* shall be reimbursed for the cost of reprints from the

moneys received by the Superintendent of Documents from the sale of public documents.

12. In connection with section 310—

TITLE 2, UNITED STATES CODE

* * * * * * *

§ 1105. John C. Stennis Center for Public Service Development Trust Fund

(d) Proceeds From Certain Transactions Credited to Fund

[The] *In addition to the appropriations received pursuant to section 121, the* interest on, and the proceeds from the sale or redemption of, any obligations held in the fund pursuant to section 119(a), shall be credited to and form a part of the fund.

§ 1106. Expenditures and audit of trust fund

(a) In General

The Secretary of the Treasury is authorized to pay to the Center from the interest and earnings of the fund, *and moneys credited to the fund pursuant to section 119(a),* such sums as the Board determines are necessary and appropriate to enable the Center to carry out the provisions of this [chapter] *subtitle.*

* * * * * * *

§ 1108. Administrative provisions

(6) enter into contracts, grants, or other arrangements, or modifications thereof, to carry out the provisions of this chapter, and such contracts or modifications thereof may, with the concurrence of two-thirds of the members of the Board, be entered into without performance of other bonds, and without regard to section 5 of Title 41; [and

(7) make other necessary expenditures.]

"(7) make expenditures for official reception and representation expenses as well as expenditures for meals, entertainment and refreshments in connection with official training sessions or other authorized programs or activities;

"(8) apply for, receive and use for the purposes of the Center grants or other assistance from Federal sources;

"(9) establish, receive and use for the purposes of the Center fees or other charges for goods or services provided in fulfilling the Center's purposes to persons not enumerated in section 115(b);

"(10) invest, as specified in section 116(b), moneys authorized to be received under this section; and

"(11) make other necessary expenditures.".

13. In connection with section 311—

TITLE III—PUBLIC LAW 101-163

SEC. 316. [(a)(1) Effective January 1, 1990, the total number of pieces of mail which may be mailed as franked mail under section 3210(d) of title 39, United States Code, during any calendar year by a Senator entitled to mail franked mail may not exceed an amount equal to three multiplied by the number of addresses to which such mail may be delivered in the State from which the Senator was elected (as determined on the basis of the most recent statistics, from the United States Postal Service, available prior to such calendar year). Any mail matter which relates solely to a notice of appearance or a scheduled itinerary of a Senator in the State from which such Senator was elected shall not count against the limitation set forth in the preceding sentence.]

[(2)] *(a)* Effective January 1, 1990, the total number of pieces of mail which may be mailed as franked mail under section 3210(d) of title 39, United States Code, during any calendar year by a Member of the House of Representatives entitled to mail franked mail may not exceed an amount equal to three multiplied by the number of addresses to which such mail may be delivered in the area from which the Member was elected (as determined on the basis of the most recent statistics, from the United States Postal Service, available prior to such calendar year). Any mail matter which relates solely to a notice of appearance or a scheduled itinerary of a Member in the area from which such Member was elected shall not count against the limitation set forth in the preceding sentence.

14. In connection with section 314—

TITLE 39, UNITED STATES CODE

* * * * * * *

§ 3210. Franked mail transmitted by the Vice President, Members of Congress, and congressional officials

(a)(1) It is the policy of the Congress that the privilege of sending mail as franked mail shall be established under this section in order to assist and expedite the conduct of the official business, activities, and duties of the Congress of the United States.

* * * * * * *

(5) It is the intent of Congress that a Member of, or Member-elect to, Congress may not mail as franked mail—

* * * * * * *

(B) mail matter which constitutes or includes—

* * * * * * *

(iii) any card expressing holiday greetings from such Member or Member-elect; [or]

(C) mail matter which specifically solicits political suport for the sender or any other person or any political party, or a vote or financial assistance for any candidate for any public office[.]; *or*

(D) in the case of a Member of, or Member elect to, the House of Representatives, any mass mailing prepared, in whole of in part, for delivery outside of the area constituting the congressional district from which the Member or Member-elect was elected.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1991: Subcommittee on Legislative Branch	2,302	1,587	2,297	[1] 1,559
Projections of outlays associated with budget authority recommended in the bill:				
1991	.....	.....	.....	[2] 1,309
1992	.....	.....	.....	162
1993	.....	.....	.....	22
1994	.....	.....	.....	.....
1995 and future year	.....	.....	.....	22
Financial assistance to State and local governments for 1991 in the bill	.....	.....	.....	.....
	Direct loans		Loan guarantees	
Credit authority estimates, fiscal year 1991	.....	.....	.....	.....

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	Committee recommendation	Senate committee recommendation compared with (+ or –)	
				1990 appropriation	Budget estimate
(1)	(2)	(3)	(4)	(5)	(6)
TITLE I - CONGRESSIONAL OPERATIONS					
SENATE					
Payments to Widows and Heirs of Deceased Members of Congress					
Gratuities, deceased Members	98,400	---	---	-98,400	---
Mileage and Expense Allowances					
Mileage of the Vice President and Senators	60,000	60,000	60,000	---	---
Expense allowances:					
Vice President	10,000	10,000	10,000	---	---
President Pro Tempore of the Senate	10,000	10,000	10,000	---	---
Majority Leader of the Senate	10,000	10,000	10,000	---	---
Minority Leader of the Senate	10,000	10,000	10,000	---	---
Majority Whip of the Senate	5,000	5,000	5,000	---	---
Minority Whip of the Senate	5,000	5,000	5,000	---	---
Chairmen of the Majority Conference Committee	3,000	3,000	3,000	---	---
Chairmen of the Minority Conference Committee	3,000	3,000	3,000	---	---
Subtotal, expense allowances	56,000	56,000	56,000	---	---

Representation allowances for the Majority and Minority Leaders	30,000	30,000	30,000	---	---
Total, Vice President and Senators	146,000	146,000	146,000	---	---
Salaries, Officers and Employees					
Office of the Vice President	1,216,000	1,290,000	1,290,000	+74,000	---
Office of the President Pro Tempore	296,000	311,000	311,000	+15,000	---
Offices of the Majority and Minority Leaders	1,474,000	1,746,000	1,746,000	+272,000	---
Offices of the Majority and Minority Whips	458,000	608,000	608,000	+150,000	---
Conference committees	1,323,000	1,388,000	1,388,000	+65,000	---
Offices of the Secretaries of the Conference of the Majority and the Conference of the Minority	290,000	340,000	340,000	+50,000	---
Office of the Chaplain	147,000	154,000	154,000	+7,000	---
Office of the Secretary	8,852,000	9,476,000	9,476,000	+624,000	---
Office of the Sergeant at Arms and Doorkeeper	28,000,000	31,632,000	29,932,000	+1,932,000	-1,700,000
Offices of the Secretaries for the Majority and Minority	983,000	1,031,000	1,031,000	+48,000	---
Agency contributions	11,980,000	14,393,000	14,000,000	+2,020,000	-393,000
Undistributed	-2,012,000	---	---	+2,012,000	---
Total, salaries, officers and employees	53,007,000	62,369,000	60,276,000	+7,269,000	-2,093,000
Office of the Legislative Counsel of the Senate					
Salaries and expenses	2,179,000	2,601,000	2,601,000	+422,000	---
Office of Senate Legal Counsel					
Salaries and expenses	676,000	768,000	768,000	+92,000	---
Expense Allowances of the Secretary of the Senate, Sergeant at Arms and Doorkeeper of the Senate, and Secretaries for the Majority and Minority of the Senate	12,000	12,000	12,000	---	---
Contingent Expenses of the Senate					
Senate policy committees	2,203,000	2,284,000	2,284,000	+81,000	---
Inquiries and investigations	67,942,000	72,773,000	70,773,000	+2,831,000	-2,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991—Continued

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	Committee recommendation	Senate committee recommendation compared with (+ or –)	
				1990 appropriation	Budget estimate
(1)	(2)	(3)	(4)	(5)	(6)
Expenses of United States Senate Caucus on International Narcotics Control	325,000	325,000	325,000	---	---
Secretary of the Senate	727,200	803,000	803,000	+75,800	---
Sergeant at Arms and Doorkeeper of the Senate	73,089,000	90,756,000	89,756,000	+16,667,000	-1,000,000
Reappropriation	1,500,000	---	---	-1,500,000	---
Miscellaneous items	6,999,000	8,288,000	8,325,500	+1,326,500	+37,500
Senators' Official Personnel and Office Expense Account	159,824,000	173,028,000	171,000,000	+11,176,000	-2,028,000
Stationery (revolving fund)	13,000	13,000	13,000	---	---
Official Mail Costs 3/					
Expenses	---	---	35,500,000	+35,500,000	+35,500,000
Total, contingent expenses of the Senate	312,622,200	348,270,000	378,779,500	+66,157,300	+30,509,500
Total, Senate	368,740,600	414,166,000	442,582,500	+73,841,900	+28,416,500
JOINT ITEMS					
Contingent Expenses of the Senate					
Joint Economic Committee	3,454,000	3,675,000	3,675,000	+221,000	---
Joint Committee on Printing	1,173,000	1,269,000	1,269,000	+96,000	---
Total, contingent expenses of the Senate	4,627,000	4,944,000	4,944,000	+317,000	---

Contingent Expenses of the House					
Joint Committee on Taxation	4,353,000	5,450,000	5,203,000	+850,000	-247,000
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances	1,399,000	1,450,000	1,436,000	+37,000	-14,000
Capitol Police Board					
Capitol Police					
Salaries:					
Sergeant at Arms of the House of Representatives	27,039,000	30,737,000	29,114,000	+2,075,000	-1,623,000
Sergeant at Arms and Doorkeeper of the Senate	27,597,000	31,075,000	29,434,000	+1,837,000	-1,641,000
Contingency	20,000	---	---	-20,000	---
Total, salaries	54,656,000	61,812,000	58,548,000	+3,892,000	-3,264,000
General expenses	1,876,000	2,072,000	1,951,000	+75,000	-121,000
Total, Capitol Police Board	56,532,000	63,884,000	60,499,000	+3,967,000	-3,385,000
Official Mail Costs 4/					
Senate official mail costs	23,688,000	35,500,000	---	-23,688,000	-35,500,000
House official mail costs	43,992,000	58,984,000	---	-43,992,000	-58,984,000
Expenses	31,336,000	38,135,000	33,220,000	+1,884,000	-4,915,000
Total, official mail costs	99,016,000	132,619,000	33,220,000	-65,796,000	-99,399,000
Capitol Guide Service					
Salaries and expenses	1,321,000	1,490,000	1,490,000	+169,000	---
Special Services Office					
Salaries and expenses	236,000	255,000	255,000	+19,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991—Continued

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	Committee recommendation	Senate committee recommendation compared with (+ or –)	
				1990 appropriation	Budget estimate
(1)	(2)	(3)	(4)	(5)	(6)
Statements of Appropriations					
Preparation	20,000	20,000	20,000	---	---
Total, joint items	167,504,000	210,112,000	107,067,000	-60,437,000	-103,045,000
OFFICE OF TECHNOLOGY ASSESSMENT					
Salaries and expenses	18,376,000	20,710,000	19,557,000	+1,181,000	-1,153,000
BIOMEDICAL ETHICS BOARD AND BIOMEDICAL ETHICS ADVISORY COMMITTEE					
Salaries and expenses	590,000	---	---	-590,000	---
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses	19,229,000	21,723,000	21,183,000	+1,954,000	-540,000
ARCHITECT OF THE CAPITOL					
Office of the Architect of the Capitol					
Salaries	6,736,000	7,958,000	7,022,000	+286,000	-936,000
Travel (limitation on official travel expenses)	(20,000)	(20,000)	(20,000)	---	---

Contingent expenses	100,000	100,000	50,000	-50,000	-50,000
Total, Office of the Architect of the Capitol	6,836,000	8,058,000	7,072,000	+236,000	-986,000
Capitol Buildings and Grounds					
Capitol buildings	15,848,000	35,776,000	26,680,000	+10,832,000	-9,096,000
Capitol grounds	4,257,000	5,414,000	3,818,000	-439,000	-1,596,000
Capitol complex security enhancements	---	---	---	---	---
Senate Office Buildings	34,817,000	63,320,000	38,432,000	+3,615,000	-24,888,000
Capitol Power Plant	27,630,000	35,077,000	33,024,000	+5,394,000	-2,053,000
Offsetting collections	-2,296,000	-2,400,000	-2,400,000	-104,000	---
Net, Capitol Power Plant	25,334,000	32,677,000	30,624,000	+5,290,000	-2,053,000
Total, Capitol buildings and grounds	80,256,000	137,187,000	99,554,000	+19,298,000	-37,633,000
Library buildings and grounds	---	17,608,000	---	---	-17,608,000
Botanic Garden	---	7,369,000	---	---	-7,369,000
Total, Architect of the Capitol 5/	87,092,000	170,222,000	106,626,000	+19,534,000	-63,596,000
LIBRARY OF CONGRESS					
Congressional Research Service					
Salaries and expenses	45,820,000	53,706,000	52,743,000	+6,923,000	-963,000
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding	74,149,000	84,900,000	79,615,000	+5,466,000	-5,285,000
Total, title I - Congressional Operations	781,500,600	975,539,000	829,373,500	+47,872,900	-146,165,500
TITLE II - OTHER AGENCIES					
BOTANIC GARDEN					
Salaries and expenses	2,590,000	---	3,519,000	+929,000	+3,519,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991—Continued

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	Committee recommendation	Senate committee recommendation compared with (+ or –)	
				1990 appropriation	Budget estimate
(1)	(2)	(3)	(4)	(5)	(6)
LIBRARY OF CONGRESS					
Salaries and expenses	161,177,000	198,166,000	183,000,000	+21,823,000	-15,166,000
Authority to spend receipts	-5,629,000	-7,025,000	-7,025,000	-1,396,000	---
Net, Salaries and expenses	155,548,000	191,141,000	175,975,000	+20,427,000	-15,166,000
Copyright Office, salaries and expenses	20,043,000	26,323,000	23,118,000	+3,075,000	-3,205,000
Authority to spend receipts	-8,031,000	-15,077,000	-12,860,000	-4,829,000	+2,217,000
Net, Copyright Office, salaries and expenses	12,012,000	11,246,000	10,258,000	-1,754,000	-988,000
Books for the blind and physically handicapped, salaries and expenses	37,112,000	42,211,000	40,131,000	+3,019,000	-2,080,000
Furniture and furnishings	2,568,000	7,086,000	5,000,000	+2,432,000	-2,086,000
Total, Library of Congress (except CRS)	207,240,000	251,684,000	231,364,000	+24,124,000	-20,320,000
ARCHITECT OF THE CAPITOL					
Library Buildings and Grounds					
Structural and mechanical care	7,136,000	---	10,268,000	+3,132,000	+10,268,000

COPYRIGHT ROYALTY TRIBUNAL					
Salaries and expenses	674,000	845,000	845,000	+171,000	---
Authority to spend receipts	-573,000	-718,000	-718,000	-145,000	---
Net total, Copyright Royalty Tribunal	101,000	127,000	127,000	+26,000	---
GOVERNMENT PRINTING OFFICE					
Office of Superintendent of Documents					
Salaries and expenses	16,324,000	27,900,000	26,500,000	+10,176,000	-1,400,000
Revolving fund transfer	7,890,000	---	---	-7,890,000	---
Total, Office of Superintendent of Documents	24,214,000	27,900,000	26,500,000	+2,286,000	-1,400,000
GENERAL ACCOUNTING OFFICE					
Salaries and expenses	358,097,000	427,248,000	413,415,000	+55,318,000	-13,833,000
Special fund	5,564,000	5,915,000	---	-5,564,000	-5,915,000
Offsetting collections	---	---	-5,915,000	-5,915,000	-5,915,000
Total, General Accounting Office	363,661,000	433,163,000	407,500,000	+43,839,000	-25,663,000
Total, title II - other agencies	604,942,000	712,874,000	679,278,000	+74,336,000	-33,596,000
Grand total:					
New budget (obligational) authority 6/	1,386,442,600	1,688,413,000	1,508,651,500	+122,208,900	-179,761,500
RECAPITULATION					
TITLE I - CONGRESSIONAL OPERATIONS	781,500,600	975,539,000	829,373,500	+47,872,900	-146,165,500
TITLE II - OTHER AGENCIES	604,942,000	712,874,000	679,278,000	+74,336,000	-33,596,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1991—Continued

[Amounts in dollars]

Item	1990 appropriation	Budget estimate	Committee recommendation	Senate committee recommendation compared with (+ or –)	
				1990 appropriation	Budget estimate
(1)	(2)	(3)	(4)	(5)	(6)
TITLE I - CONGRESSIONAL OPERATIONS					
Senate	368,740,600	414,166,000	442,582,500	+73,841,900	+28,416,500
House of Representatives	---	---	---	---	---
Joint Items	167,504,000	210,112,000	107,067,000	-60,437,000	-103,045,000
Office of Technology Assessment	18,376,000	20,710,000	19,557,000	+1,181,000	-1,153,000
Biomedical Ethics Board	590,000	---	---	-590,000	---
Congressional Budget Office	19,229,000	21,723,000	21,183,000	+1,954,000	-540,000
Architect of the Capitol	87,092,000	170,222,000	106,626,000	+19,534,000	-63,596,000
Library of Congress: Congressional Research Service	45,820,000	53,706,000	52,743,000	+6,923,000	-963,000
Congressional printing and binding, Government Printing Office	74,149,000	84,900,000	79,615,000	+5,466,000	-5,285,000
Total, title I - congressional operations	781,500,600	975,539,000	829,373,500	+47,872,900	-146,165,500
TITLE II - OTHER AGENCIES					
Botanic Garden	2,590,000	---	3,519,000	+929,000	+3,519,000
Library of Congress (except CRS)	207,240,000	251,684,000	231,364,000	+24,124,000	-20,320,000
Architect of the Capitol (Library buildings and grounds)	7,136,000	---	10,268,000	+3,132,000	+10,268,000
Copyright Royalty Tribunal	101,000	127,000	127,000	+26,000	---
Government Printing Office (except congressional printing and binding)	24,214,000	27,900,000	26,500,000	+2,286,000	-1,400,000

General Accounting Office.....	363,661,000	433,163,000	407,500,000	+43,839,000	-25,663,000
Total, title II - other agencies.....	604,942,000	712,874,000	679,278,000	+74,336,000	-33,596,000
Grand total, new budget (obligational) authority	1,386,442,600	1,688,413,000	1,508,651,500	+122,208,900	-179,761,500

1/ Includes reductions pursuant to P.L. 101-164 and P.L. 101-239.

2/ Includes the following budget amendments for FY 1991:
H. Doc. 101-166 $3,668,000
H. Doc. 101- 39,915,000.

3/ Previously carried under joint items.

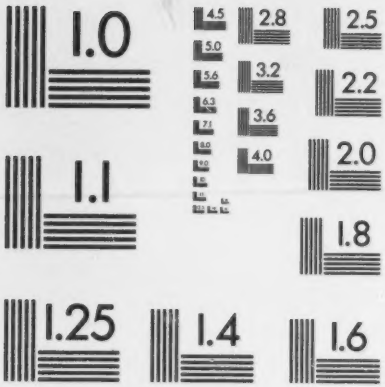
4/ FY 1990 enacted and FY 1991 estimates include Senate amounts for mail.

5/ FY 1991 estimates for the Architect of the Capitol includes amounts for Botanic Garden and Library buildings and grounds.

6/ Includes GPO revolving fund transfer and GAO special fund.

MICROCOPY RESOLUTION TEST CHART

(ANSI and ISO TEST CHART No. 2)



PHOTOGRAPHIC SCIENCES CORPORATION
770 BASKET ROAD
P.O. BOX 338
WEBSTER, NEW YORK 14580
(716) 265-1600

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